# WASCO COUNTY BOARD OF COMMISSIONERS REGULAR SESSION / AGENDA WEDNESDAY, JANUARY 6, 2016

LOCATION: Wasco County Courthouse, Room #302 511 Washington Street, The Dalles, OR 97058

<u>Public Comment</u>: Individuals wishing to address the Commission on items not already listed on the Agenda may do so during the first half-hour and at other times throughout the meeting; please wait for the current speaker to conclude and raise your hand to be recognized by the Chair for direction. Speakers are required to give their name and address. Please limit comments to five minutes, unless extended by the Chair.

<u>Departments:</u> Are encouraged to have their issue added to the Agenda in advance. When that is not possible the Commission will attempt to make time to fit you in during the first half-hour or between listed Agenda items.

<u>NOTE:</u> With the exception of Public Hearings, the Agenda is subject to last minute changes; times are approximate – please arrive early. <u>Meetings are ADA accessible</u>. For special accommodations please contact the Commission Office in advance, (541) 506-2520. TDD 1-800-735-2900.

9:00 a.m. CALL TO ORDER

Items without a designated appointment may be rearranged to make the best use of time. Other matters may be discussed as deemed appropriate by the Board.

- Corrections or Additions to the Agenda
- <u>Discussion Items</u> (Items of general Commission discussion, not otherwise listed on the Agenda) <u>Election Of</u>
   <u>Chair</u>, <u>Facilitation Contract</u>
- <u>Consent Agenda</u> (Items of a routine nature: minutes, documents, items previously discussed.) <u>Minutes:</u> 12.16.2015 Regular Session

10:30 a.m. <u>Juvenile Community Work Service</u> – Molly Rogers

10:45 a.m. Proposed South Wasco County Parks and Recreation District – Keith Mobley

11:30 a.m. State Marijuana Laws Continuing Discussion

# NEW / OLD BUSINESS ADJOURN

If necessary, an Executive Session may be held in accordance with: ORS 192.660(2)(a) – Employment of Public Officers, Employees & Agents, ORS 192.660(2)(b) – Discipline of Public Officers & Employees, ORS 192.660(2)(d) – Labor Negotiator Consultations, ORS 192.660(2)(e) – Real Property Transactions, ORS 192.660(2)(f) To consider information or records that are exempt by law from public inspection, ORS 192.660(2)(g) – Trade Negotiations, ORS 192.660(2)(h) - Conferring with Legal Counsel regarding litigation, ORS 192.660(2)(i) – Performance Evaluations of Public Officers & Employees, ORS 192.660(2)(j) – Public Investments, ORS 192.660(2)(m) – Security Programs, ORS 192.660(2)(n) – Labor Negotiations



PRESENT: Scott Hege, Commission Chair

Rod Runyon, County Commissioner

Steve Kramer, County Commissioner

STAFF:

Tyler Stone, Administrative Officer

Kathy White, Executive Assistant

At 9:00 a.m. Chair Hege opened the Regular Session of the Board of Commissioners with the Pledge of Allegiance.

#### Discussion Item - Election of Chair

{{{Commissioner Kramer moved to nominate Commissioner Runyon for Board Chair. Chair Hege seconded the motion which passed unanimously.}}}

{{{Commissioner Kramer moved to close nominations for Board Chair. Chair Hege seconded the motion which passed unanimously.}}}

{{{Chair Hege called for a vote on the election of Commissioner Runyon as Board Chair. Commissioner Runyon was unanimously elected as Board Chair.}}

### **Public Comment**

Wayne Lease stated that he does not believe that Building Codes can be saved by the County or MCCOG – there are too many outside interests and not enough people have looked at it to decide how to do it. If greed continues, then transparency will

not be practiced and the County will lose. He said that he does not think there are enough people who really understand what is happening. He advised that the County will need legal counsel that is versed in administrative law. He has found no legal counsel in minutes that has been above board and honest about what we need to do.

#### Discussion Item - Facilitation Contract

Mr. Stone stated that the County is in the process of doing some strategic planning work; there is a session planned for the end of the month. He explained that part of it is a facilitator to help with the process; this contract is for facilitation services. Although the contract is for under \$5,000 and within his authority to approve, he wanted to bring it to the Board so that they are aware. The contract is for both the planning and facilitation of the retreat; the planning process has already begun. There has been a lot of time invested in planning the agenda which will culminate in 2.5 days of work the management team will do together, led by the facilitator.

Commissioner Hege asked what deliverables come out of the contract, noting that it did not seem clear in Exhibit A – Scope of Work. Mr. Stone replied that there will be updated mission, vision, values statements as well as an updated strategic plan. He added that another main focus is how to move that document out to staff; a mechanism will be developed for that.

Commissioner Hege said that he would like to see that stated in the scope of work. Commissioner Kramer observed that it seems to be encompassed in the retreat outcomes listed in the scope of work. Mr. Stone added that the outcomes will be generated by both the facilitator and the team.

Chair Runyon reminded everyone that when the plan was developed in 2011, it was Commission driven. Then in 2014 the management team revised the plan. This will be somewhat different in that the Board and Management Team will be working together. Mr. Stone pointed out that there were challenges with the processes being separate – outcomes did not always converge; this will result in one document, one plan, and one direction.

Chair Runyon noted that Andrea Klaas, Executive Director of the Port of The Dalles, had worked with the Board. Mr. Stone said that the Management Team worked with Judy Clark from HR Answers. Chair Runyon stated that he anticipates

that the results of this session will be much broader.

Commissioner Hege reported that he has talked about this with other community leaders and some are advocating for connectivity between organizations for strategic planning. He said that it makes sense.

Mr. Stone responded that he had a conversation with a constituent who suggested a similar idea – a strategic plan for Wasco County as a geographic area rather than just the government. This would include all the citizens, agencies and businesses. He wondered if there is a way to do that – a way for all of us to be working toward a common goal. He said that idea is an ongoing topic of discussion. He said that there is one part of the current process that entertains the idea of what an ideal Wasco County would look like; if we can envision that we can work toward it and share it with others - it is a big concept.

Commissioner Hege said that his conversation was more around the idea of public entities working together. Mr. Stone said that it might be a good project for the Outreach Team.

{{{Commissioner Hege moved to approve the Wasco County Strategic Planning Facilitator Contract. Commissioner Kramer seconded the motion which passed unanimously.}}}

#### Public Comment

Columbia River Gorge Commissioner Rodger Nichols reported that the new Chair of the Gorge Commission is Bowen Blair, former head of Friends of the Gorge; Vice Chair is former congressman Don Bonker.

Commissioner Runyon asked what the Gorge Commission's stance is on marijuana. Mr. Nichols replied that because of the unusual nature of the entity, they cannot go against federal law and therefore marijuana will not be allowed in the scenic area.

Commissioner Hege noted that the cities within the scenic area are not governed by the Gorge Commission rules. Mr. Nichols concurred.

Commissioner Kramer reported that the Wasco County Forest Collaborative Group

has been funded for the next two years – almost \$45,000 – to continue efforts to get move the urban interface forward and do some logging in the Rocky Burn. OWEB is the granting agency.

# Agenda Item - Supplemental Budget

Interim Finance Director Debbie Smith-Wagar noted that this supplemental budget is related to the Community Development Block Grant next on the agenda. She suggested that someone might want to preface her remarks to explain what that is.

Mid-Columbia Center for Living Executive Director, Barbara Seatter congratulated the County for getting the \$2 million grant toward the construction of a MCCFL facility to help people with mental illness, addiction problems, etc. She stated that MCCFL has reserves and has secured a loan to complete the budget for the project.

Ms. Smith-Wagar continued by saying that there will be a separate fund for the project to track money coming in and going out. All monies for the project will have to go through the County accounts; the County budget will encompass grant funding, reserves and the loan. She said that the only thing not in the budget is the land which MCCFL already owns.

Commissioner Hege observed that when he started on the MCCFL Board five years ago, this facility was being discussed. Ms. Seatter reported that it had been on the table for years before that. She said that it will be in a medical complex that already included One Community Health and a surgical center. Commissioner Hege noted that the only downside is that the County will lose another leasee.

Ms. Smith-Wagar stated that in compliance with statute, the supplemental budget was published in last Thursday's paper.

Commissioner Kramer asked if the Board of MCCFL is unanimously in support of this project. Commissioner Hege replied that they are.

Commissioner Hege noted that because the costs are estimates, they could change. Ms. Smith-Wagar agreed, saying that costs probably will change. Commissioner Hege stated that it would mean a budget adjustment in the future. Ms. Smith-Wagar agreed, adding that the budget will probably have to carry over into the next fiscal year.

{{{Commissioner Kramer moved to approve Resolution 16-002 in the matter of appropriating unanticipated resources in a supplemental budget.

Commissioner Hege seconded the motion which passed unanimously.}}}

# Agenda Item - IFA Contact

Mr. Stone explained that this is a contract from the Infrastructure Finance Authority awarding the grant dollars for the MCCFL project. He said that it will also require a signature card and transfer form. He stated that the contract includes a lot of certifications with which the County is agreeing to comply. He reported that he met yesterday with Ms. Seatter and a member of her staff, County Counsel Kristen Campbell, Mid-Columbia Economic Development District Executive Director Amanda Hoey and a member of her staff, and a representative from US Bank to review line by line and assign responsibility for ensuring compliance. He said that he has seen several emails this morning working toward that. This contract is the capstone of the project and must be signed before anything else can happen, otherwise any work that is done cannot be reimbursed through the grant.

{{{Commissioner Hege moved to approve State of Oregon Community Development Block Grant Program Grant Contract #C15007. Commissioner Kramer seconded the motion which passed unanimously.}}}

# Agenda Item - Contracting Exemption

Ms. Campbell stated that one of the grant requirements is due diligence for environmental review. She explained that this company was previously contracted by MCCFL to do an environmental study for the purchase of the site.

Ms. Seatter interjected that this company also did the work for One Community Health which is adjacent to the MCCFL site. She stated that this review will be for any environmental impact including cultural impact. She said that she has communicated with them and they will be able to do this without having to repeat any of the work they have already done for the site.

Ms. Campbell continued by saying that this request clearly fits into the County's discretion to directly appoint under Paragraph 22 of Wasco County's Contracting Rules. In addition, it is under the \$100,000 maximum noted in Subsection L – the

estimate for the work is \$15,000.

{{{Commissioner Hege moved to approve Resolution #16-003 approving a personal services contract exemption under the Wasco County Local Contract Review Board Public Contracting Regulations. Commissioner Kramer

# Agenda Item - Signing Authority

Mr. Stone noted that the construction of the MCCFL facility is a large project with a lot of contracts and draws that will all be time-sensitive. He went on to say that given the Board's meeting schedule they might want to consider designating signing authority to the Administrative Officer and/or Finance Director so that documents can be turned-around in a timely manner.

Chair Runyon stated that he does not see a problem with that but would like an email informing the Board each time or a report at the Board sessions. Commissioner Hege agreed saying that emails would probably be too much, but a report at Board sessions would be appropriate.

{{{Commissioner Kramer moved to approve Resolution #16-001 designating signing authority for Community Block Grant (Contract C15007) Mid-Columbia Center for Living capital project to Wasco County Administrative Officer and Wasco County Finance Director. Commissioner Hege seconded the motion which passed unanimously.}}}

Chair Runyon called a recess at 9:48 a.m.

The session reconvened at 9:51 a.m.

# Consent Agenda – 12.16.2016 Regular Session Minutes

{{{Commissioner Kramer moved to approve the Consent Agenda. Commissioner Hege seconded the motion which passed unanimously.}}}

# Agenda Item - Fort Dalles Museum Update

Ft. Dalles Museum Manager Cal McDermid stated that he has been in his position for 11 months and it has been fun to do the work to bring the museum back to life. He reported that from March to December they had 5,823 visitors; 1,550 of those

were from cruise ship traffic. He said that in March they increased their hours to seven days a week from 10:00 a.m. to 5:00 p.m. – the previous varying schedule made it difficult for people to know when they could come to visit the museum. In addition, rather than closing altogether in the winter they are remaining open on a shortened schedule – Thursday through Saturday. He said that it has been a slow start as people haven't become accustomed to the winter hours, but they have had visitors every weekend.

Mr. McDermid announced that the museum has a part-time volunteer coordinator - all the docents are now volunteers. Another change, suggested by the state, is that they change from having museum members to friends of the museum which is a more workable terminology. In addition, they have prorated all current memberships so that dues will all be paid in January; it is better for budgeting and members seem to like it better as well.

Mr. McDermid said there is a lot of potential to make the Museum a premium tourist attraction and educational center for the settling of Oregon. He added that it is also a great place to tell some of the agricultural stories of the area. Every room has a story to tell starting with the story of the women who saved the building. There is also the story of The Dalles as a river city which it is becoming again with 100 boats stopping here each year. There is also an 1890s parlor.

Mr. McDermid stated that there are storage items they have yet to uncover. Right now the focus is on 25 years of deferred maintenance; there must be a plan for that. There is a need to apply preservatives, roofing needs to be replaced, siding is coming off, and flooring needs to be repaired. He said these items cannot be swept under the carpet – we need to get organized and get them done.

Mr. McDermid went on to say that the Museum Commission and Foundation have a vision for the future – an exhibit building, the showcasing of horse-drawn vehicles, and restoring the gardener's cottage. He said that he also wants to get the word out about the Museum. He said that he would be happy to make special arrangements for people to see it.

Commissioner Kramer asked if the Museum is in need of more volunteers. Mr. McDermid replied that it is an ongoing challenge. He said that he can use volunteers

for even just 3-4 hours at a time.

Chair Runyon observed that the museum is a joint facility with the County and City of The Dalles appointing members to the Board. He asked if the Museum has a full board. Mr. McDermid replied that they currently have one City vacancy.

Chair Runyon noted that the difference from where the museum was and where it is is immeasurable; he commended Mr. McDermid on the work that has been done. He encourages everyone to go visit.

Keith Mobley said that the editor of the Sherman County Journal came to a Rotary meeting in 1973 and said that there is no county in Oregon with more history than Wasco County and no county that has done less to preserve their history. He said that Mr. McDermid has done a great job.

## Agenda Item - Economic Development Commission Quarterly Report

MCEDD Project Manager Carrie Pipinich reviewed the staff report included in the Board packet. She stated that Wamic water and sanitary project was funded through a revolving loan program. The EDC is working with them to get contracts settled; they will soon be hiring an engineer.

In the City of Dufur a water assessment was completed. The EDC has met with Dufur staff both current and former to get history and needs as a base of information to support funding requests. The goal is to make sure the system has capacity for the future.

Ms. Pipinich said that the EDC along with QLife and the South Wasco Alliance is supporting a project for broadband in Maupin; they are looking at funding opportunities. The community has expressed their support for the project.

Ms. Pipinich reported the EDC is working with Commissioner Hege for opportunities for the NORCOR property that would support their sustainability.

Ms. Pipinich said that they are working with Maupin and Dufur for business guides to help businesses site in their communities. Commissioner Hege asked how a business would get those; he could not quickly find them on the MCEDD website.

Ms. Pipinch said that it is on the site and also at the Chambers of Commerce and city offices. She said that she would follow up to ensure everyone has the latest editions.

Ms. Pipinich went on to say that they have received two grants for regional marketing for the local wine industry and will be working with them on that process.

MCEDD Executive Director Amanda Hoey said that there has been a shift over the past year to focus on individual projects. It has been exciting to see those projects move forward.

Chair Runyon asked about the progress of project in Mosier. Ms. Pipinich replied that the work there is being done in conjunction with individual EDC Commissioners; they have had the capacity to move those projects forward. They have worked with Mosier to apply for funding to replace the back-up well. Mosier has done a lot of incredible work this year.

Commissioner Hege asked if the wine industry includes beer and cider. He asked how big that industry is and how many businesses/employees there are. Ms. Pipinich said that Sunshine Mill is one of the biggest wineries in Oregon; new breweries are popping up. She said that she has been doing some work with the cider industry but not a lot of that has been in Wasco County. She said she would look into getting some of those numbers.

Chair Runyon said that the change in the format of work for the EDC was done at the suggestion of the Wasco County Board of Commissioners. He asked how that is working. Ms. Hoey responded that it makes better use of staff time and moves projects forward. Chair Runyon asked if the MCEDD and EDC boards are full. Ms. Hoey replied that they are.

Commissioner Hege asked if there are other changes Ms. Hoey thinks need to be made. She replied that she is happy with the direction in which they are going but will definitely be looking for other positive change opportunities.

# Agenda Item - Juvenile Community Work Service

Youth Services Director Molly Rogers reminded the Board that Jack Bisset had been the Work Service Supervisor from 2003-2014. When Mr. Bisset retired, the County

entered into a contract with TOOLS for that service; it was a great model, but TOOLS closed and moved to Bend so it was no longer feasible to use them to run the program. She said that work service is a huge component of holding kids accountable and having them give back to the community.

Ms. Rogers stated that they had been able to extend the use of Forest Service funding for the program but those dollars were limited to work on Forest Service ground and have since been redirected. She said there was a funding contract with ODOT; the City of The Dalles has also been contributing since most of the work done in The Dalles is from kids residing in The Dalles.

Ms. Rogers went on to say that they have explored some other options. We cannot send the kids to work at non-profits as there is too much liability. She said that she and Mr. Stone have talked about a combined position for Facilities and Work Service but the skills did not match up; she will still be working with Facilities as they may take on supervision of a position for work service. She said that what is needed is someone to work from 1:00 p.m. to 7:00 p.m. from Thursday through Saturday. She said that TOOLS had provided a full crew 5 days a week; Mr. Bisset worked with Facilities when he didn't have a crew. She said she is not advocating for that as she does not have enough kids to warrant a full-time supervisor. She reported that since 2003 they have had 21,000 hours of service ordered by the Court and have completed 18,000; last year they did 1,700 hours. She said that she wanted to present today to keep the Board informed.

Chair Runyon asked if she will be looking at funding for this program. Ms. Rogers replied that she has a position line item but currently no authority to spend. Mr. Stone observed that this impacts our Facilities department as the work crew did a lot of work on County grounds. Ms. Rogers commended the Facilities Department saying that they continue to take 1-2 kids but cannot take on a crew.

# Agenda Item – Proposed South Wasco County Parks and Recreation District

Wampin Rock News Editor Merle Hlavka, County Clerk Lisa Gambee and retired attorney Keith Mobley, all south Wasco County residents, came forward to explain the request. Ms. Gambee asked Commissioner Kramer to provide some background.

Commissioner Kramer thanked everyone for coming and said that this was discussed three years ago when he first took office but being a novice he was not able to move it forward at that time. Since then a group has been formed, surveys completed and there are proposals for moving forward.

Mr. Mobley stated that there has been a lot of good work with a good group of people; this started off small and broadened into a larger discussion.

Mr. Hlavka said that about five years ago the County took appropriate action to close the north boat ramp at a Pine Hollow. There were a couple of meetings of an ad hoc group for boat ramp improvement; the south ramp is deteriorating with over use and lack of maintenance. The group did not know which direction to go. He reported that Ms. Gambee, Mr. Stone, Commissioner Kramer and Planning Director Angie Brewer began meeting with them and provided that direction; since August the group has worked hard to resolve the tough issues they are facing. Through those meetings it became clear that this is not a Pine Hollow issue, it is a South Wasco County issue. To get funding, there will need to be a recognizable entity – a District. He said that they would like the Board to give favorable consideration to establishing a non-taxing Parks and Recreation District that would extend south from the top of Tygh Ridge. He pointed out that the Oregon Kitchen Table survey with 359 responses revealed remarkable support for the non-taxing district and there is grass-roots interest in participating on a board to guide the District.

Chair Runyon noted that Dufur has a Parks and Rec District. Mr. Hlavka acknowledged that fact saying that there is no interest in overlapping a current District. He pointed out that Maupin has a city park, adding that they may not be part of the District at inception but may want to be involved once a District is in place. Ms. Gambee said that they would have conversations with the municipalities to see if they want to participate.

Chair Runyon asked what avenues would be open to a non-taxing district. Mr. Hlavka replied that they could apply for grants as a source of funding; the Marine Board has indicated that funding could be available. He said that the survey indicated support for hiking, fishing, boating and swimming along the Deschutes. Ms. Gambee added that funding could also be available for improvements to Hunt Park.

Commissioner Hege asked if this is a formal request or the start of a process. Mr. Mobley replied that if the Board supports the idea, the group will move forward on the formal process. Ms. Gambee stated that Mr. Mobley has been through the process of district formation and is willing to help. She said that the formation of a district can be done by petition of the people or direction of the Board of Commissioners. She said that the process would begin with a Board resolution followed by two public hearings with specific noticing requirements. If at the second hearing there are no significant issues, the Board can approve an order for the formation of the district. She said that the challenge is that the board for the district must be elected; if the Board initiates at their next regular session, they would complete the process one day too late for elections to occur in the spring primary; there would either have to be a costly special election in September or it would have to go on the November ballot. That delay may cause the proposed District to miss grant cycles for funding opportunities. She said she is looking into what statute says about the possible appointment of an interim board. She noted that the most urgent issue is the boat ramp maintenance; the best time to fix it is when water levels are at their lowest.

Commissioner Hege asked if any of the incorporated cities have been excluded from the proposed map. Mr. Mobley said they have been in communication with those cities to see if they want to be included. Ms. Gambee added that those cities would have to pass an order to be included. Commissioner Hege said that it would be unfortunate for them not to be included. Ms. Gambee responded that there cannot be overlapping authority. Commissioner Hege stated that he believes that the City of The Dalles has parks that they run that are located within the boundaries of the Northern Wasco County Parks and Recreation District. He said that he thinks it is important that Maupin be part of the proposed District.

Chair Runyon said that he sees funding as the primary challenge. Commissioner Hege asked if the survey asked about the possibility of a taxing entity. Mr. Hlavka replied that the survey was based on a non-taxing district. The only related question was related to respondents' willingness to donate; there were a lot who would.

Commissioner Kramer said that the response was 91% (249 of 289 respondents) in support of formation even if that meant the District would need to occasionally solicit voluntary contributions to match State and Federal grants.

Mr. Hlavka continued by saying that once the District has established a track record of success and benefits to the public; they could reconsider funding. He said he would like to demonstrate an ability to succeed. Mr. Hlavka went on to say that in 1978 a taxing district was put on the ballot and lost by one vote. Ms. Gambee added that there were several discussions about a taxing district but with the non-taxing Fire District and the failure of a taxing Roads District, the group felt it was a non-starter. Mr. Mobley observed that even without a tax base, the Fire District has a fire house and equipment and is doing well.

Further discussion ensued regarding the challenges of funding.

Mary Venker, south Wasco County resident, said that people are concerned and see the need for the District.

William Brackman of Tygh Valley said that even if it all goes as planned, it will not be an overnight fix; the Marine Board has a biennial funding cycle – if we miss the deadline, we will have to wait two years.

Carol Arrino, south Wasco County resident, said that her husband is the Chair of the Fire District Board; people have been very generous with money and time. She said they may think the Parks and Rec District is even more important because it is fun – there is already a lot of support.

Bill Arrino stated that he has been involved for a long time and looked at a lot of scenarios to fund the repairs on the boat ramp. He said that the only viable way they have found is the formation of Parks and Recreation District. He said when discussing that option the group looked at what should be encompassed in that District; looking at the entire south part of the County, they saw a lot of projects that would benefit.

Mike Davis of Tygh Valley stated that he is a member of the South Wasco Alliance and the Planning Commission. He stated that this group is composed of very talented people who have demonstrated substantial involvement and commitment. He said we need to move forward so as not to lose that passion and commitment. He said he has never seen so much support from the citizens – the conversation in the communities is not whether we should or should not have the District; it is what we

should be doing with it and how we should do it. He said he said he enthusiastically supports the formation of a District.

One citizen commented that if we are successful, it will be an economic engine for the southern part of the County. He said that we don't currently serve the recreational tourists well; this will be good for all of us.

Mr. Hvalka said he will keep this alive in the Wampin Rock News and would like to have something come out of this to report to keep it going. He reiterated that he cannot say enough about the assistance the group has received from Mr. Stone, Commissioner Kramer, County Clerk Gambee and Planning Director Brewer. Mr. Mobley echoed those sentiments. Mr. Hvalka added that Mr. Mobley has also been instrumental in the work.

Mr. Stone responded that it has been a pleasure working with everyone in the room through this process; despite the history and controversy, they have been willing to put the past in the past and look to the future. They have donated dollars along with local agencies. He said he appreciates their enthusiasm and the laser focus on moving forward.

Commissioner Kramer noted that the Board is already meeting on the 11<sup>th</sup> for a public hearing. He asked if the work could be done quickly enough to bring it to the Board at that time. If not, he suggested that a Special Session could be called. He said he would like to see this move forward.

Further discussion ensued regarding the logistics of having a meeting prior to the January 20<sup>th</sup> regular session along with the possibility of appointing an interim board. The group concluded that work would need to be done following today's meeting to determine what is possible. Chair Runyon noted that whether or not they can get all the work done in time for a spring ballot, the Board can express their support of the district and initiate the formation; the details can be worked out by the larger group.

\*\*\*The Board was in consensus to move the process forward for the initiation of a South Wasco County Parks and Recreation District.\*\*\*

# Agenda Item - State Marijuana Laws Continuing Discussion

Chair Runyon stated that this topic has been on the agenda since October to provide opportunities to receive updates and hear from the public.

Ms. Brewer reported that the Board had a hearing last week and has a second hearing scheduled for next week. She said that she has had a some people stop by - most have been complimentary of the process; a few have expressed concern about conflicts but most have been able to modify their plans to be able to meet the proposed regulations. She said that it has been a good process.

Commissioner Hege said that most of the feedback he has gotten in in regard to home-based business as well as some regarding Farm Forest zones. He said that he has talked with the Planning Commission Chair and will take some time to meet with Ms. Brewer. There may be some challenges and he may have some recommendations to discuss. Chair Runyon stated that he would like to be able to see those ahead of time.

Ms. Brewer said that no matter what the final revisions are, there will be litigation risks going forward. She said that they are taking a cautious approach and working with other counties around the state.

Chair Runyon said that he has more questions as well but will meet with the Planning Department to discussion them. He said that the time, manner and place regulations seems to be the best way to respond to the changes in State law.

Chair Runyon adjourned the session at 11:39 a.m.

# **Summary of Actions**

#### **Motions Passed**

- To nominate Commissioner Runyon for Board Chair.
- To close nominations for Board Chair.
- · To elect Commissioner Runyon Board Chair.
- To approve the Wasco County Strategic Planning Facilitator Contract.

- To approve Resolution 16-002 in the matter of appropriating unanticipated resources in a supplemental budget.
- To approve State of Oregon Community Development Block Grant Program Grant Contract #C15007.
- To approve Resolution #16-003 approving a personal services contract exemption under the Wasco County Local Contract Review Board Public Contracting Regulations.
- To approve Resolution #16-001 designating signing authority for Community Block Grant (Contract C15007) Mid-Columbia Center for Living capital project to Wasco County Administrative Officer and Wasco County Finance Director.
- To approve the Consent Agenda 12.16.2016 Regular Session Minutes.

#### Consensus

 To move the process forward for the initiation of a South Wasco County Parks and Recreation District.

WASCO COUNTY BOARD OF COMMISSIONERS

Scott Hege, Commission Chair

Rod Runyon, County Commissioner

Steve Kramer, County Commissioner

### **DISCUSSION LIST**

# **ACTION AND DISCUSSION ITEMS:**

- 1. <u>Election of Board Chair</u>
- 2. <u>Facilitation Contract</u> Tyler Stone

# Discussion Item Election of Board Chair

- No documents have been submitted for this item
  - RETURN TO AGENDA

# Discussion Item Facilitation Contract

Wasco County Strategic Planning Facilitator
 Contract

#### WASCO COUNTY STRATEGIC PLANNING FACILITATOR CONTRACT

THIS AGREEMENT is entered into by and between WASCO COUNTY, OREGON, a political subdivision of the State of Oregon, hereinafter called COUNTY, and PATSY D. FEEMAN, hereinafter called CONTRACTOR.

WHEREAS, COUNTY is engaging in a three day planning session to develop a strategic plan aimed at the development of specific objectives and a measurement system for serving the current and future needs of Wasco County citizens.

WHEREAS, COUNTY has need for the type of professional services, knowledge, skills and experience possessed by CONTRACTOR, now, therefore, in consideration of the sum \$4,850.00, to be paid as follows: \$1,350.00 by January 8, 2016 and \$3,500.00 by January 31, 2016, CONTRACTOR agrees to perform the following professional services by January 31, 2016:

#### See Attached Exhibit A

In preforming the above services, it is understood and agreed that:

- 1. The performance of this contract is the CONTRACTOR'S sole risk. The service or services to be rendered under this contract are those of an independent CONTRACTOR who is not an officer, employee or agent of the COUNTY as those terms are used in ORS 30.265. CONTRACTOR is solely liable for any workers' compensation coverage; social security, unemployment insurance or retirement payments; and federal or state taxes due as a result of payments under this contract. Any subcontractor hired by the CONTRACTOR shall be similarly responsible.
- 2. CONTRACTOR will not be eligible for any Federal Social Security, State Workers' Compensation, unemployment insurance or Public Employee Retirement System benefits from this contract payment.
- 3. CONTRACTOR is not currently employed by COUNTY, and will not be under the direct control of COUNTY
- 4. The CONTRACTOR, its subcontractors, if any, and all employers working under this contract are subject employers under the Oregon Worker's Compensation Law and shall comply with ORS 656.017, which requires them to provide Worker's Compensation coverage for all their subject workers.

- 5. COUNTY will report the total amount of all payments to CONTRACTOR, including any expenses, in accordance with Federal Internal Revenue and State of Oregon Department of Revenue regulations.
- 6. The CONTRACTOR agrees to indemnify, defend and hold Wasco County, its Commissioners, agents, officers and employees harmless and defend all damages, losses and expenses including but not limited to attorneys fees and to defend all claims, proceedings, lawsuits and judgements arising out of or resulting from the CONTRACTOR'S performance of or failure to perform this contract.
- 7. The CONTRACTOR shall not delegate, subcontract or assign any duties covered by this contract without the prior written approval of the COUNTY.
- 8. By execution of this contract, CONTRACTOR certifies under penalty of perjury that:
- a. To the best of CONTRACTOR'S knowledge, CONTRACTOR is not in violation of any tax laws described in ORS 305.380(4); and
- b. CONTRACTOR has not discriminated against minority, women or small business enterprises in obtaining any required subcontracts.
- 9. CONTRACTOR shall have all licenses and permits necessary to perform the contract.
- 10. The COUNTY shall not be obligated to pay any amount greater than that stated above.
- 11. All work in its original form, including, but not limited to, documents, notes, papers, computer programs, diaries, recordings and reports performed or produced by CONTRACTOR under this contract shall be the exclusive property of the COUNTY and shall be delivered to COUNTY prior to final payment.
- 12. Modifications or amendments to this contract shall be effective only if in writing and executed by both parties.
- 13. The parties may jointly agree to terminate this contract and upon the terms of such termination the COUNTY may terminate this contract at any time for any reason or for no reason with no liability on its part, except to pay for services previously provided by giving CONTRACTOR 30 day's written notice.
- 14. Waiver. Failure of the COUNTY to enforce any provision of the contract shall not constitute a waiver or relinquishment by the COUNTY of the right to such performance in the future nor of the right to enforce that or any provision of this contract.

- 15. Severability. If any provision of this contract is declared by a court to be illegal or in conflict with any law, the validity of the remaining terms and provisions shall not be affected; and the right and obligations of the parties shall be construed and enforced as if the contact did not contain the particular provision held to be invalid.
- 16. This contract shall be governed by the laws of the State of Oregon. The provisions required by ORS Chapter 279 to be included in public agreements are hereby incorporated by reference and shall become a part of this Agreement as if fully set forth.
- 17. Entire Agreement. This Agreement and any Exhibits attached hereto constitute the entire agreement between the parties with respect to the subject matter hereof and supersedes all prior and contemporaneous representations, understandings, or agreements, whether oral or written, relating to the subject matter hereof. All prior or contemporaneous representations, understandings or agreements, whether oral or written, relating to the subject matter hereof. All prior or contemporaneous representations, understandings or agreements, whether oral or written, relating to the subject matter hereof. All prior or contemporaneous representation, understandings or agreements, whether oral or written, that are not expressly set forth within the four corners of this Agreement are hereby deemed waived, superseded and abandoned.

Dated this 6<sup>th</sup> day of January, 2016.

WASCO COUNTY, OREGON	CONTRACTOR
SCOTT HEGE, Commission Chair	By:
ROD RUNYON, County Commissioner	Address:
STEVE KRAMER, County Commissioner	Tax ID #:  Date:
APPROVED AS TO FORM	
KRISTEN A. CAMPBELL Wasco County Counsel	

# EXHIBIT A

#### **SITUATION APPRAISAL:**

Wasco County leaders and management team have been making great strides to build a high performing culture and management team that can serve the current and future needs of the citizens and key stakeholders of the County. To continue to build on that progress; to clarify and solidify the Mission, Vision and Values for the County; to confirm and refine the focus areas into a strategic plan, and identify a methodology that integrates the strategy into every aspect of the organization there is a plan for a management team off-site retreat.

#### **SERVICES:**

- Retreat planning (completed by January 8, 2016)
  - o Review Current materials MVV
  - o Interview department heads 30 minute calls
  - o Draft retreat agenda, pre-work and retreat outcomes
- Retreat final preparation and facilitation
  - o Finalize Agenda, handouts and logistics
  - o Facilitate 2 ½ day off-site retreat January 25-27, 2016

#### **APPROACH:**

Client is responsible for internal scheduling, reasonable access to key personnel, onsite administrative support, and reasonable access to past and current documentation that would aid the planning and off-site facilitation. Consultant will sign all required nondisclosure and confidentiality agreements. We agree to immediately apprise each other of any intelligence or findings that would impact the success of the retreat so that rapid action can be considered.

#### **CONFIDENTIALITY:**

Assured in facilitation planning and delivery as well as all organizational development work. The facilitator will maintain the integrity of this relationship and honor the client's confidence, and will advise the client of circumstances that might influence the consultant/facilitator's objectivity or judgment. The client is free to share the content of our planning and delivery with whomever the client chooses.

#### **CLIENT RESPONSIBILITIES:**

The client is accountable for their success. A Consultant can bring objectivity, insight, reflection and often specific tools and examples to the planning and facilitation process. However, the ability to effectively apply the learning in specific situations is the right and responsibility of the client. Open and authentic communication and feedback on the effectiveness of the consulting, planning and facilitation is critical to the success of the overall engagement. The Consultant is her to assure your success.

The Client is responsible for all reasonable on-site accommodations such as retreat facilities and logistics, conference calls and employee scheduling as needed.

# **CONSENT AGENDA**

1. <u>12.16.2015 Regular Session Minutes</u>



# WASCO COUNTY BOARD OF COMMISSIONERS REGULAR SESSION DECEMBER 16, 2015

PRESENT: Scott Hege, Commission Chair

Rod Runyon, County Commissioner

Steve Kramer, County Commissioner

STAFF: Tyler Stone, Administrative Officer

Kathy White, Executive Assistant

At 9:00 a.m. Chair Hege opened the Regular Session of the Board of Commissioners with the Pledge of Allegiance.

# Agenda Item - Coordinated Transportation Plan

Michele Spatz, MCEDD Project/Mobility Manager, stated that she wanted to make the Board aware that the Coordinated Transportation Plan will be updated this year; it is a necessary component in applying for State and Federal Special Transportation grant funding. She stated that the last plan was completed in 2009. She said that they are currently talking with stakeholders to identify service gaps with a focus on the four populations they serve – seniors, low income, disabled and limited English. She added that they are also updating their plans for Hood River and Sherman Counties with a goal to have the plan in place by November, 2016. She handed out a list of stakeholders and asked the Board to notify her if anyone should be added to the list.

# Agenda Item – Service District Meetings

At 9:05 a.m. Chair Hege recessed the session to open Library Service District and 4H & Extension Service District meetings.

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The session reconvened at 9:09 a.m.

### Agenda Item – Watershed Councils Update

Pat Davis, Chair of the Wasco County Watershed Coordinating Board and Co-Chair of the White River Watershed Council, said that the Watershed Coordinating Board has been busy this year. This the Coordinating Board is a new concept intended to consolidate information and cut-down on reporting; they have finished their reorganization and set standards for how the watersheds should conduct business. He said that the Watershed Coordinating Board has established bylaws; each watershed council has bylaws that fit in with the Board's bylaws. He explained that there had been a concern that the individual councils might lose some of their local identity as they integrated with the Coordinating Board. In response, the Coordinating Board came up with a method to preserve the integrity and focus of the individual councils while still consolidating reporting.

Mr. Davis went on to say that the Coordinating Board negotiated an MOU with the Wasco County Soil and Water Conservation District (WCSWCD) to act as the fiscal sponsor; they take care of administering grants and employ staff for projects. He reported that Salem has said they will use the Wasco County Watershed Coordinating Board as a model as we are out front in developing the system for this. In addition, the WCSWCD, in conjunction with the Watershed Councils' Co-Chairs, has developed a new system to allocate staff time in support of the Watershed Councils; each Watershed has an assigned technical advisor.

Mr. Davis went on to report on each of the Councils:

15-Mile has gone through their first season using a program for warm water situations. Agricultural water users agree that they will divert water to the creek to bring the temperature down when appropriate. That process was initiated twice this year with good success – there was not a single instance of warm water salmon death. It is one of the few examples in the country where that program is working well. They also finished the design for an off-channel water reservoir that can be used to provide agricultural water and maintain stability in the creek. In addition, they are looking at a subterranean reservoir which will be cooler with no evaporation; they are looking for a good spot and hope to move forward next year.

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The Dalles Watershed completed their Mill Creek project. They are pursuing the Greenway project from the bridge and working with the City of The Dalles and WCSWCD to obtain funding for the engineering. They have great volunteers doing clean-up work with lots of interest from the community. One issue for that project is what to do with the homeless population that locate there.

Mosier Watershed was successful in their efforts to secure \$1 million in funding to remediate co-mingling wells which are very expensive to identify and mitigate. They are on track to deal with about 90% of those; the work will start in 2016-2017. They also did a lot of work to get rules passed for well-drillers so that this will not happen in the future; it will be easier for the Water Resources Department to monitor that.

White River Watershed received a NRCS RCP grant for \$1.8 million for conservation through the piping of irrigation ditches.

Bake Oven Watershed began range land assessments this year and should get some grant funding for that work.

WCSWCD Watershed Coordinator Abbie Simmons added that OWEB awards Sherman and Wasco Counties \$100,000 for a small grants program administered by WSCWCD. Last year 10 landowners submitted for funding; 8 were approved.

# **Departments and Public Comment**

Interim Finance Director Debbie Smith-Wagar stated that they have faced challenges in efforts to find a permanent replacement for her position. She said that using a firm for a nationwide search is an idea that has been discussed. The firm would target CPAs and other certification groups; it would be a more focused search. She explained that it would cost approximately \$20,000 but would be worth it to get the right person.

Mr. Stone added that the County has been looking since July and not had much response. He reported that one candidate withdrew because of the salary; this is the fourth or fifth time we have gone out for applications. He noted that the compensation program allows the County to put a premium on hard-to-fill positions. He said that he will be asking HR Answers to look at that. He said that the County has been out locally, regionally, state wide, posted to the Association of City and

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County Finance site, government finance sites, AOC, the Oregonian and Craig's List. Ms. Smith-Wagar stated that most applicants don't even know where The Dalles is; it will be important to market the community as well as the position.

Mr. Stone asked the Board for direction regarding the expansion of the search and the funding of the position.

Commissioner Runyon asked where the funding for the search would come from. Ms. Smith-Wagar replied that contingency, which is intended for unforeseen expenses, has money for this.

Chair Hege stated that there are really two requests being made; he would like to move forward with one or the other. He said that if the problem is the salary, he would like to adjust that and see if that alone can attract a candidate. If that is not successful, then the County can look at engaging a recruiter.

Mr. Stone observed that even if a recruiter is engaged, the salary is still an issue. Chair Hege agreed and suggested that the salary be adjusted, see if the County can find someone at the new rate and then look at a recruiter if the increase alone is unsuccessful.

\*\*\*The Board was in consensus to have Mr. Stone work with HR Answers to set a new salary for the Finance Director's position. They asked that Mr. Stone bring that information back to the Board.\*\*\*

# Discussion Item - TSA Letter Regarding Klamath Regional Airport

Commissioner Runyon stated that this letter is to offer support for the TSA refederalization of Crater Lake Klamath Regional Airport. He explained that when the TSA pulled out, commercial entities pulled out which crippled the airport. He said that although our local airport is not yet commercial, it may be in the future. He said that the TSA workforce does not require highly skilled personnel and could use retired military to fill the need in rural areas.

\*\*\*The Board was in consensus to sign the letter supporting the refederalization of the Crater Lake Klamath Regional Airport.\*\*\*

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# **Discussion List - Appointments**

Ms. White reviewed the memo in the Board Packet regarding the appointments being considered by the Board.

- {{{Commissioner Kramer moved to approve Order 15-086 appointing Human Resources Manager Paula Brunt as the Wasco County ADA Coordinator. Commissioner Runyon seconded the motion which passed unanimously.}}}
- {{{Commissioner Runyon moved to approve Order 15-141 appointing Community Corrections Manager Fritz Osborne to the Local Public Safety Coordinating Council. Commissioner Kramer seconded the motion which passed unanimously.}}}
- {{{Commissioner Kramer moved to approve Order 15-087 appointing the Wasco County Finance Director as the Wasco County Budget Officer. Commissioner Runyon seconded the motion which passed unanimously.}}}
- {{{Commissioner Runyon moved to approve Order 15-118 appointing Mike Davis to the Wasco County Planning Commission. Commissioner Kramer seconded the motion which passed unanimously.}}}
- {{{Commissioner Kramer moved to approve Order 15-098 appointing Chief Deputy Lane Magill to the Local Public Safety Coordinating Council. Commissioner Runyon seconded the motion which passed unanimously.}}}
- {{{Commissioner Runyon moved to approve Order 15-130 appointing Herb Snodgrass to the White River Watershed Council. Commissioner Kramer seconded the motion which passed unanimously.}}}

# Discussion List – Letter of Appreciation: Tom Linhares

Mr. Stone reminded the Board that Mr. Linhares, who recently completed his work for the County, had stepped in to fill the Assessor position following the sudden passing of Wasco County Assessor Tim Lynn in January, 2014. He said that the County will probably never fully realize what he did to save the County at a time when we were in disaster recovery mode. He said that he wants to recognize Mr.

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Linhares efforts to take that on along with fostering the transition to and mentoring of Jill Amery, current Wasco County Assessor.

{{{The Board was in consensus that Tom Linhares was a critical member of the Wasco County team and that a letter of appreciation should be sent to him.}}

# Discussion List – Connect America Letter of Support

Commissioner Runyon stated that during an EDC meeting in Maupin he had suggested a letter writing campaign; Carrie Pipinich, in conjunction with Lisa Gambee and Mike Davis, put together the letter.

Chair Hege asked Commissioner Runyon to identify the goal of the letter. Commissioner Runyon replied that Century Link gets a lot of money each year for work in Wasco County; they should communicate with the local population to collaborate for a better outcome – better communication is the goal.

Chair Hege suggested that the request in the letter be made more specific.

County Clerk Lisa Gambee stated that she will work with Commissioner Runyon and Ms. Pipinich to make revisions. She said that Senator Merkley's aide Phil Chang suggested the letter be written to ask for intervention that may open the conversation and ensure efforts would not be duplicated. She reported that Mr. Chang has already had some talks with Senator Merkley. She said that they would talk with Mr. Chang regarding the strengthening of language in the letter.

\*\*\*The Board was in consensus to sign a letter, with possible changes, to Senator Merkley regarding the Connect America program.\*\*\*

# Consent Agenda - Minutes/Re-Appointments

Chair Hege noted that the minutes included a passage in which Kathleen Cantrell stated that Wasco County falls under a rule that requires us to place the marijuana measures on the 2016 November ballot; that information is clearly not accurate. He asked if that has been cleared up. Mr. Stone replied that Planning Director Angie Brewer had been able to talk to Ms. Cantrell that day and explain the process to her.

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{{{Commissioner Runyon moved to approve the Consent Agenda. Commissioner Kramer seconded the motion which passed unanimously.}}}

# Agenda Item - Coordinated Care Council Update

Coco Yakley, Columbia Gorge Region CCO Operations Coordinator, and Dr. Kristen Dillon, Pacific Source Columbia Gorge Region CCO Director, reviewed the presentation included in the Board Packet. Ms. Yakley explained that State standards are raised each year for quality incentives; there are very precise qualifying requirements. While the Columbia Gorge Region does not receive all available funding, they are at a 70% payout; if they can turn one red to green the payout will go to 80% - if they can turn two, the payout will increase to 100%. An advisory panel has been tasked to prepare proposals on how to meet those goals. Dr. Dillon stated that they continue to improve in all areas but as goals are reached, qualifying standards are strengthened to continue to incentivize improvements.

Chair Hege noted that there are some areas in which we have failed three years running. Dr. Dillon responded that those failures do not indicate a lack of improvement but rather a failure to improve enough. The CCO continues to strive to meet goals in all areas. Ms. Yakley added that there is a delay between when surveys are taken and information is available regarding status of care. In addition, while capacity for care has not increased, the patient load has increased. She went on to say that we are in the top 40% in the state – compared to other CCOs we are doing well.

Ms. Yakley reported that emergency department use in The Dalles is high and they are looking at causes – could be the time of day, access to care, or marketing among other factors. They are looking for detail that will support a conclusion.

Dr. Dillon pointed out that most other developed countries already have regional health care; America does not. It is a great way to get the full spectrum of care providers together to improve care – it is very powerful to create one voice.

Chair Hege asked what the overall decision making process is. Dr. Dillon replied that it really depends on the question – operationally decisions are made by Pacific Source in collaboration with the CCO; funding decisions are made by the Health Council.

Molly Rogers, Youth Services Director and Wasco County representative to the

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CCO, stated that there is a third community involved – a finance group works to bring recommendations and keep the Council within guidelines.

Karen Joplin, Hood River County Commissioner and Board Chair of the Columbia Gorge Health Council, stated that the Health Council provides guiding principles which Pacific Source develops.

Mr. Stone asked how the incentive funding is used. Ms. Yakley replied that not all funds have been distributed but are split 50/50 between the Health Council and Pacific Source. They are both looking at a range of investments to help evolve and improve services. Ms. Joplin added that the money is intended to help improve performance allowing them to increase that funding the next year.

Chair Hege asked how much funding they have received. Ms. Yakley replied that it is in the \$400,000 range; transformation funds were \$1.3 million. She added that they know a lot more now than when they started and continue to learn.

Ms. Joplin thanked the Board for their appointment of Molly Rogers to the Council; she is an important member at the table.

Chair Hege asked if Wasco County has a representative on the finance committee. Ms. Rogers replied that we did and once a new Finance Director is hired, they hope to add that voice back to the finance group.

Chair Hege thanked them for all the information and invited them to stay for the Public Health discussion.

# Agenda Item - North Central Public Health District Funding Proposal

NCPHD Executive Director Teri Thalhofer reported that funding reductions that occurred in July resulted in the clinic hours being reduced from five days a week to two afternoons a week. There was hope that those patients would go to primary care but there is limited access and Public Health continues to turn patients away – 35 clients in the last two months.

Chair Hege asked how many of those who are turned away are served later. Ms. Thalhofer replied that she does not have the staff to track that. She said that they

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discuss coverage and hours with the patients. Chair Hege noted that some are probably being seen but we do not know.

Ms. Thalhofer went on to say that the patients are coming in for contraception, immunizations and STD testing; STD rates are escalating. She reported that access to primary care can take three to five months. She said that to increase the clinic hours they will need to hire a nurse and a .6 admin person.

Chair Hege asked if that will put the clinic back to five days and if it is a temporary measure while the CCO is getting up to speed. Ms. Thalhofer replied that we do not have enough providers.

Commissioner Runyon asked where One Community Health fits in. Ms. Thalhofer replied that they have a walk-in clinic with limited access; their requirements for patient care are around undocumented patients. Commissioner Runyon asked if Public Health patients are directed to One Community Health. Ms. Thalhofer replied that they are.

Chair Hege asked if the CCO has anything to add to the discussion; he asked if there is more of an access issue in Wasco County than there is in Hood River County.

Dr. Dillon replied that this is an example of why regional care makes a difference – the overall goal is good access to good care. She stated that there is active recruiting for more providers for both dental and medical health care. She said that the CCO needs to look at the access in Wasco County. Ms. Yakley concurred saying that the easiest patient route is to call 9-1-1 – it is also the most expensive. She said the whole system needs to be evaluated.

Mr. Stone stated that we need to bridge the gap to transition patients from Public Health to private care; we need work together to accomplish that.

Ms. Thalhofer stated that they believe in that model but access is currently a problem; Public Health is the stop-gap.

Ms. Yakley said that they have not yet reached that goal but are moving toward that; the CCO wants to work with Public Health to collaborate on a solution for the

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community.

Ms. Joplin reported that the Health Council is concerned about this; Oregon underfunds public health care and is 51st in the country for mental health funding.

Chair Hege said that he appreciates Ms. Thalhofer coming forward and would like to see some conversations between the CCO and Public Health to look at solutions to health care access.

# Agenda Item - Community Corrections Plan

Ms. Rogers reminded the Board that they had already approved this plan submitted by former Community Corrections Manager Robert Martin. The State responded that not all the dollars were accounted for in the plan as not all the funding decisions had been made. Changes have been made to the plan – strictly in the budget, none of the narrative – and it has been accepted by the Department of Corrections.

{{{Commissioner Kramer moved to approve the revised Community Corrections Plan. Commissioner Runyon seconded the motion which passed unanimously.}}}

Chief Deputy Lane Magill introduced newly hired Community Corrections Manager Fritz Osborne. Mr. Osborne stated that he had been a Washington State Parks Ranger and then spent time as a guard at NORCOR. He said that he is very excited to begin work at Community Corrections.

# Agenda Item – Reinvestment Contracts

Ms. Rogers explained that the first contract is for reinvestment funding from the State to Wasco County. Chair Hege asked if LPSCC has seen this. Ms. Rogers replied that LPSCC approved both the plan and the state contract.

{{{Commissioner Runyon moved to approve the Criminal Justice Commission Justice Reinvestment Grant Program agreement between Wasco County and the State of Oregon. Commissioner Kramer seconded the motion which passed unanimously.}}}

Ms. Rogers stated that the next two contracts are to disperse reinvestment funding to NORCOR and Haven.

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{{{Commissioner Kramer moved to approve the Agreement between Haven and Wasco County for Reinvestment Grant funding. Commissioner Runyon seconded the motion which passed unanimously.}}}

{{{Commissioner Runyon moved to approve the Agreement between NORCOR and Wasco County for Reinvestment Grant funding. Commissioner Kramer seconded the motion which passed unanimously.}}}

# Agenda Item – Regional Food Bank

Sharon Thornberry, Rural Communities Liaison for Oregon Food Bank, stated that she works with communities to transition to regional foodbanks. She said that there is a core network of food banks for Oregon and Klickitat County, Washington; she wants to help the region meet standards. Ms. Thornberry reviewed the presentation included in the Board Packet. She stated that there is an amazing network of partner agencies in the area that do a great job, but there are gaps. For instance, there is not a pantry in Southern Wasco County and Sherman County's pantry is open only one day a week. She added that they want to collaborate with the CCO; access to produce is a huge piece for nutrition and the control of diabetes. She went on to say that they want to educate about cooking, budgeting and gardening as well as gather information from the hungry to help inform services. She reported that they will have a RARE intern in the fall to help assess needs.

Ms. Thornberry stated that they have partnered with Polehn Farms and are using their docks to make deliveries; they have delivered every Thursday. Commissioner Runyon asked if there is a contract for the use of the docks. Ms. Thornberry replied that there is but it is nominal; Polehn Farms is being very generous.

Ms. Thornberry went on to say that there is a need for repack space with a triple sink. They want to be able to recover meat, deli and produce from grocers. They need coolers as well. She said that she will handle the community process; Adrian Byner is doing the partner work.

Chair Hege asked who pays for warehouses. Ms. Thornberry replied that the Oregon Food Bank puts in some money but most is donations, grants and fund raising.

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Commissioner Runyon asked why they cannot continue to use the current warehouse. Ms. Thornberry responded that it would be too costly to bring it up to standard; it was a beautiful meat processing space but is not suitable for their current needs.

Maryann Durkin, President of the Fish Food Bank in Hood River and CAP Board Member, stated that they are concerned about hunger and food insecurity in Wasco County. She asked why OFB did not come to them 3-4 years ago – CAP has invested in infrastructure and improved access in underserved communities. She said that she is glad to have Ms. Thornberry here and thinks this should have been started long ago; it has been too abrupt. She expressed concern that there has not been an entity identified to take over CAP's role.

Ms. Thornberry stated that the OFB will act as interim and will be hiring staff to help with that. She stated that there are hard questions that she is not able to answer. She said that Suzanna Morgan will be at MCCOG next Tuesday and will be able to address some of those questions. She added that she is from a rural community and understands their needs; she wants to help the community.

Chair Hege thanked Ms. Thornberry and encouraged Ms. Durkin to stay involved in the process. Ms. Durkin replied that she has been involved and will continue to represent CAP throughout the process.

Ms. Thornberry reported that there was a meeting of nearly 40 people last week – every county was represented. The OFB works hard to communicate.

Chair Hege remarked that the presentation was exciting – it is a comprehensive program that will provide a lot if it can be accomplished. Ms. Thornberry assured him that they will meet their goals; she has had exciting calls from partners already – we can do this!

South Wasco Alliance Chair Mike Davis said that there is a need for a food bank in southern Wasco County; he would like for Ms. Thornberry to come speak to the SWA. Ms. Thornberry replied that she would be happy to talk to any group. Commissioner Runyon thanked Ms. Durkin and Ms. Joplin who worked to represent both Wasco and Hood River Counties in this transition.

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Sarah Sullivan of Gorge Grown Food Network said that they are interested in supporting the work of the food banks – especially getting more produce to those who need it. She hopes to do more work toward that in all 5 counties of the region.

## Agenda Item – Office Move

County Assessor Jill Amery reported that they are on budget and on schedule for the move that will see the Assessor and Clerk's offices trade spaces. The move is planned to take place starting at noon on Friday, January 8<sup>th</sup> and concluding at noon on Monday, January 11<sup>th</sup>. Staff from the Clerk's office and Assessor's office will be available in Room 302 while the offices are closed. They will begin painting the spaces tomorrow night.

Chair Hege commented that it is very exciting to see the team work going on to make this happen.

# Agenda Item - State Marijuana Laws

Planning Director Angie Brewer introduced newly hired Long-Range Planner Kelly Housely-Glover who began Monday and brings a lot of experience to the County. Ms. Housely-Glover holds a PHD in planning and taught at PSU. Economic Development was the focus of her PHD.

Chair Hege welcomed Ms. Housely-Glover stating that it has been more than a decade since the County has had a long-range planner.

Ms. Brewer stated that the 1st Planning Commission Hearing for the LUDO revisions regarding time, place and manner regulations for marijuana production, processing and sale will take place this afternoon at 3:00 p.m. with another hearing scheduled for December 21st. Since there needs to be at least 20 days between the Planning Department notification mailing and Board action, the December 28th Board Hearing will take place and then be continued to January 11, 2016. She reported that there has not been much feedback from the public which she believes is in part due to the fact that the Planning Commission has been building on good work done by other counties.

Ms. Brewer reported that she has received a couple of emailed suggestions and she

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anticipates feedback from the rural residential and forest zone residents. She stated that the current draft will prohibit uses in those zones. She said that there is still work to be done on procedures for the intake of applications including a decision on whether or not to charge a fee. That process needs to be in place in the next couple of weeks.

Chair Hege said that he has inquired about the response time for applications and learned that we have 21 days; we should have our rules in place by then. Ms. Brewer stated that the Planning Commission anticipates the Board will consider the ordinance revisions as an emergency which would allow immediate implementation.

Ms. Brewer went on to say that she has spoken to the Columbia River Gorge Commission to let them know that the County needs information as to their position; otherwise, we will have to follow the State regulations. They have agreed to put something together. They believe that grows cannot occur in the scenic area since there are federal laws that would prohibit that activity.

Commissioner Kramer asked DA Eric Nisley if there are any federal/state conflicts for him. DA Nisley replied that for the most part, unless there is a huge grow, the federal government is not interested in pursuing cases – they have turned down cases as large as 50 pounds. He said that it is interesting because although the feds do not want to pursue the case, the DA's office cannot return the product as they would violate federal law in doing so. He said that the biggest issue he sees is in the "gray market;" while it is legal for anyone to have up to four plants, it is illegal to transport across state lines or to sell to friends. He added that it invites criminal activities noting that people involved in this industry are often criminal.

Commissioner Runyon noted that no smoking signage will need to be changed as marijuana use is not permitted in public; he noted that he had recently observed someone using a marijuana bowl near the 9-1-1 annex. DA Nisley added that the edible products will be a problem; images are directed toward children.

Commissioner Kramer asked if there will be any budget implications for the DA's Office. DA Nisely responded that he does not think so; it will create only a few more cases. Commissioner Kramer said that he would like to see DUII tracking over the next year to know if there is an increase in marijuana related DUIIs. He thanked DA

WASCO COUNTY BOARD OF COMMISSIONERS REGULAR SESSION DECEMBER 16, 2015 PAGE 15

Nisley for taking the time to attend the session.

Chair Hege adjourned the session at 11:37 p.m.

# **Summary of Actions**

#### **Motions Passed**

- To approve Order 15-086 appointing Human Resources Manager Paula Brunt as the Wasco County ADA Coordinator. Commissioner Runyon seconded the motion which passed unanimously.
- To approve Order 15-141 appointing Community Corrections Manager Fritz Osborne to the Local Public Safety Coordinating Council.
- To approve Order 15-087 appointing the Wasco County Finance Director as the Wasco County Budget Officer.
- To approve Order 15-118 appointing Mike Davis to the Wasco County Planning Commission.
- To approve Order 15-098 appointing Chief Deputy Lane Magill to the Local Public Safety Coordinating Council.
- To approve Order 15-130 appointing Herb Snodgrass to the White River Watershed Council.
- To approve the Consent Agenda 12.2.2015 Minutes & Reappointments.
- To approve the revised Community Corrections Plan.
- To approve the Criminal Justice Commission Justice Reinvestment Grant Program agreement between Wasco County and the State of Oregon.
- To approve the Agreement between Haven and Wasco County for Reinvestment Grant funding.

WASCO COUNTY BOARD OF COMMISSIONERS REGULAR SESSION DECEMBER 16, 2015 PAGE 16

• To approve the Agreement between NORCOR and Wasco County for Reinvestment Grant funding.

#### Consensus

- To have Mr. Stone work with HR Answers to set a new salary for the Finance Director's position.
- To sign the letter supporting the re-federalization of the Crater Lake Klamath Regional Airport.
- That Tom Linhares was a critical member of the Wasco County team and that a letter of appreciation should be sent to him.
- To sign a letter, with possible changes, to Senator Merkley regarding the Connect America program.

OF COMMISSIONERS
Scott Hege, Commission Chair
Rod Runyon, County Commissioner
Steve Kramer, County Commissioner

# Agenda Item Supplemental Budget

- Finance Memo
- Resolution 16-002 In the Matter of Appropriating
   Unanticipated Resources

# WASCO COUNTY

FINANCE OFFICE

Suite 207 511 Washington Street The Dalles, OR 97058 (541) 506-2770 Fax (541) 506-2771 INTERIM FINANCE DIRECTOR Debbie Smith-Wagar (541) 506-2770

HUMAN RESOURCES/ PAYROLL (541) 506-2775

ACCOUNTS PAYABLE (541) 506-2777

# **MEMO**

To: Board of County Commissioners

From: Debbie Smith-Wagar, Interim Finance Director

Date: December 29, 2015 Re: Supplemental Budget

Under ORS 294.471, adjustments to the County's adopted budget are allowed during the year due to unforeseen circumstances.

In December 2015 the Mid Columbia Center For Living (MCCFL) was notified it received a Community Development Block Grant (CDBG) to build a new facility on land owned by MCCFL. Due to rules surrounding CDBG awards, Wasco County will be the actual sub-recipient of the grant. Because this grant was awarded after the beginning of the fiscal year, a supplemental budget is necessary to set up a new fund, recognize the revenue, and appropriate the expenditures as required under Oregon Local Budget Law.

The entire budget for the project is \$6,034,725. MCCFL already owns the land, which is included in the project budget at \$496,255. That leaves \$5,538,470 of funding to be appropriated in the Wasco County supplemental budget. The CDBG is \$2,000,000; MCCFL is contributing an additional \$2,038,470 and is borrowing \$1,500,000 to complete the project.

The contract with the Oregon Infrastructure Financing Authority is coming before the Commission on this same meeting date and has additional information regarding this project.

# IN THE BOARD OF COMMISSIONERS OF THE STATE OF OREGON IN AND FOR THE COUNTY OF WASCO

IN THE MATTER OF APPROPRIATING	)	
UNANTICIPATED RESOURCES IN A	)	RESOLUTION
SUPPLEMENTAL BUDGET REQUEST	)	#16-002

NOW ON THIS DAY, the above-entitled matter having come on regularly for consideration, said day being one duly set in term for the transaction of public business and a majority of the Board of Commissioners being present; and

IT APPEARING TO THE BOARD: That there are requests for new appropriations in the CDBG Grant Fund; and

IT FURTHER APPEARING TO THE BOARD: That the funding was unknown when the Wasco County Budget for Fiscal Year 2015-2016 was adopted.

NOW, THEREFORE, IT IS HEREBY RESOLVED: That \$5,538,470 in unanticipated requirements in operations are offset by additional resources

RESOLUTION 16-002 PAGE | 1

including a grant of \$2,000,000, Mid-Columbia Center for Living Contribution of 2,038,470, and loan proceeds of \$1,500,000. The fiscal year 2015-16 budget is hereby amended as detailed in Exhibit A.

DATED this 6th day of January, 2016.

	WASCO COUNTY BOARD OF COMMISSIONERS
	Scott C. Hege, Commission Chair
APPROVED AS TO FORM:	Rod L. Runyon, County Commissioner
Kristen Campbell Wasco County Counsel	Steven D. Kramer, County Commissioner

RESOLUTION 16-002 PAGE | 2

# Exhibit A

		CURRENT	THIS	REVISED
FUND		BUDGET	CHANGE	BUDGET
330	Resources			
	CDBG GRANT	-	2,000,000	2,000,000
	MCCFL CONTRIBUTION	-	2,038,470	2,038,470
	LOAN PROCEEDS		1,500,000	1,500,000
	Total Resources	-	5,538,470	5,538,470
330	CAPITAL OUTLAY	-	5,538,470	5,538,470
	TOTAL CDBG GRANT FUND	-	5,538,470	5,538,470

# Agenda Item Community Development Block Grant

- IFA Contract
- Contracting Exemption
- Designation of Signing Authority



December 21, 2015

Scott Hege, County Commission Chair Wasco County c/o Tyler Stone, County Manager 511 Washington Street The Dalles, OR 97058-2237

RE: Oregon Community Development Block Grant, Wasco County, Mid-Columbia Center for Living Mental Health Clinic, Project Number C15007, (\$2,000,000)

Dear Commissioner Hege:

Attached to this email are all the financing documents for your project, numbered as follows:

- Contract
- 2. Signature Card, which authorizes cash drawdowns for the project
- 3. Deposit Option Notification form

Please refer to the Checklist of Contract Documents and Instructions on the next page for handling the above documents.

Also attached for future use is a **Disbursement Request** form.

We are anxious for your project to succeed and wish to extend any help you need. Please contact one of your Regional Coordinators, Loren Shultz at 503-986-0138 or Loren.J.Shultz@Oregon.gov, or Michelle Bilberry at 503-986-0142 or Michelle.Bilberry@oregon.gov if you have any questions.

Sincerely,

Robert Ault, Interim Assistant Director Infrastructure Finance Authority

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Infrastructure Finance Authority/C15007 Wasco County Letter.docx

	Recipient: Wasco County
	Project Number: C15007
	CHECKLIST OF CONTRACT DOCUMENTS AND INSTRUCTIONS
	use the following checklist to ensure that all documents have been completed, and all contract documents as soon as feasible, but not later than 60 days.
1.	<b>Contract</b> signed and dated by the authorized official. Please return signature page only. (The authorized official must also sign Exhibit B, which is a Certification of Compliance, and, for grants of \$100,000 or more, Exhibit C, which is a Certification Regarding Lobbying.)
2.	Signature Card with certification by the authorized official. Please return the complete document.
3.	<b>Deposit Option Notification</b> form. Please return the complete form. If you choose to have funds electronically deposited in a financial institution (and not the Local Government Investment Pool), please follow the provided link and send a <b>Direct Deposit Authorization</b> form (SFMS ACH-1) to the Oregon Department of Administrative Services.
	e let your Regional Coordinator know how you would like to receive the final contract ments, once signed by the IFA.
Dogum	nent provided for your future use:

Document provided for your future use:

Disbursement Request Form. This form is provided in Excel format for you to fill out and submit to your Regional Coordinator as needed once your project is underway.

Later in your project, your Regional Coordinator will provide any necessary report forms.

#### STATE OF OREGON

# COMMUNITY DEVELOPMENT BLOCK GRANT PROGRAM GRANT CONTRACT

"Mid-Columbia Center for Living Mental Health Clinic"

This Contract, number C15007, dated as of the Effective Date (as defined below), is made by the State of Oregon, acting by and through its Oregon Infrastructure Finance Authority ("IFA"), and Wasco County, Oregon ("Recipient").

The parties agree as follows:

#### **SECTION 1 - CONTRACT**

This Contract shall include the following, which are by this reference incorporated herein and which, in the event of inconsistency between any of the terms, are to be interpreted in the following order of precedence:

- A. this Contract without any Exhibits;
- B. Special Conditions of Award, attached as Exhibit A;
- C. Recipient's Certification of Compliance with State and Federal Laws and Regulations and Certification Regarding Lobbying, attached as Exhibit B and Exhibit C, respectively;
- D. A description of the project approved by IFA (the "Project"), attached as Exhibit D;
- E. Approved Project budget showing breakdown of sources of funds, attached as Exhibit F, which supersedes any prior drafts of the Project budget, including, but not limited to, the Project budget that is in Recipient's application dated 30 Sep 2015 ("Application"); and
- F. Information Required by 2 C.F.R. § 200.331(a)(1), attached as Exhibit E.

## **SECTION 2 - GRANT**

In reliance upon Recipient's Application and Certification of Compliance with State and Federal Laws and Regulations and Certification Regarding Lobbying as described in Exhibit B and Exhibit C, respectively, and subject to the terms and conditions of this Contract, IFA agrees to provide Recipient funds in the amount of \$2,000,000, the use of which shall be expressly limited to the Project and the activities described in Exhibit D. The use of these funds is also limited to the approved Project budget in Exhibit F and subject to the Special Conditions of Award in Exhibit A.

Subject to the terms and conditions of this Contract, including but not limited to the authorization described in Section 3 below, IFA shall disburse the grant funds to Recipient on an expense reimbursement basis after IFA's receipt and approval of disbursement requests from Recipient, each on a disbursement request form provided by IFA.

#### **SECTION 3 - FURTHER AUTHORIZATION**

In addition to the requirement in Section 2 for Recipient to obtain IFA's approval for its disbursement request which shall be on the form provided by IFA, the obligation or expenditure of funds by Recipient for the approved activities described in this Contract is prohibited without the further express written authorization of IFA, except that such funds may be obligated or expended by Recipient for activities that are exempt as specified in 24 C.F.R. §58.34 (2003), provided that each exempt activity or project meets the conditions specified for such exemption under the cited section.

# SECTION 4 - PROJECT COMPLETION DATE; EFFECTIVE DATE

- A. The approved grant activities **must be completed within 36 months** from the Effective Date ("Project Completion Date"). This Contract shall become effective on the date ("Effective Date") this Contract is fully executed and approved as required by applicable law.
- B. By the Project Completion Date, all Project activities must be completed (except for the submission of the project completion report on a form provided by IFA), and all disbursement requests (except disbursement requests for audit costs, if applicable) must be submitted. Unless exempt from federal audit requirements, the audit for the final fiscal year of the Project shall be submitted to the Oregon Business Development Department as soon as possible after it is received by Recipient, but in any event no later than December 31 after the Project Completion Date.

#### SECTION 5 - RECIPIENT'S COVENANTS - COMPLIANCE WITH LAWS

- A. Recipient agrees to comply, and cause its agents, contractors and subgrantees to comply, with all applicable state and federal laws, regulations, policies, guidelines and requirements with respect to the use of and the administration, distribution and expenditure of the funds provided under this Contract, including but not limited to the following:
  - (1) Title I of the Housing and Community Development Act of 1974, 42 U.S.C. §§5301-5321 (1994) (the "Act") and with all related applicable laws, rules and regulations, including but not limited to Sections 109 and 110 of the Act.
  - (2) Section 104(d) of the Housing and Community Development Act of 1974, as amended, 42 U.S.C. §5304(d) (1994), and the regulations promulgated pursuant thereto, and 12 U.S.C. §1735b (1994).
  - (3) Section 3 of the Housing and Urban Development Act of 1968, 12 U.S.C. §1701u (1994) (employment opportunities to lower income people in connection with assisted projects), and the regulations promulgated pursuant thereto, 24 C.F.R. §135.38 (1997). Recipient shall cause or require the Section 3 clause in 24 C.F.R. §135.38 (1997) to be inserted in full in all contracts and subcontracts exceeding \$100,000 for Section 3 covered construction projects receiving more than \$200,000 under this Contract.
  - (4) Uniform Relocation Assistance and Real Properties Acquisition Policies Act of 1970, 42 U.S.C. §§4601-4655 (2005), and the regulations promulgated pursuant thereto, 49 C.F.R. §§24.1-24.603 (2005);
  - (5) Davis-Bacon Act, as amended, 40 U.S.C. §§3141 to 3144, 3146 and 3147 (2002); 42 U.S.C. §5310 (1994) (applicable to the rehabilitation of residential property by laborers and mechanics in the performance of construction work only if such property contains not less than eight (8) units); and the Contract Work Hours and Safety Standards Act, 40 U.S.C. §§327-333 (1994), and all regulations promulgated pursuant thereto and all other applicable federal laws and regulations pertaining to labor standards.
  - (6) ORS 279C.815 that in certain cases requires the higher of either the state prevailing wage rates or federal Davis-Bacon Act rates be paid to workers on projects in Oregon. Recipient will obtain applicable rates to be paid to workers and other requirements of ORS 279C.815 from the Oregon Bureau of Labor and Industries.
  - (7) Hatch Act, 5 U.S.C. §§7321-7326 (1994) (limiting the political activity of <u>some</u> employees).

- (8) Title VI of the Civil Rights Act of 1964, 42 U.S.C. 2000d (1994), and the regulations promulgated pursuant thereto, 24 C.F.R. §§1.1-1.10 (1997). Recipient will immediately take any measures necessary to effectuate this assurance. If any real property or structure thereon is provided or improved with the aid of federal financial assistance extended to Recipient, this assurance shall obligate Recipient, or in the case of any transfer of such property, any transferee, for the period during which the real property or structure is used for a purpose for which the federal financial assistance is extended, or for another purpose involving the provision of similar services or benefits.
- (9) Title VIII of the Civil Rights Act of 1968, as amended, popularly known as the Fair Housing Act, 42 U.S.C. §§3601-3631 (1994), as amended by Pub. L. 104-76, §§1-3 109 Stat. 787 (1995); Pub. L. 104-66, Title I, §1071(e), 109 Stat. 720 (1995); Pub. L. 90-284, Title VIII, §814A, as added Pub. L. 104-208, Div. A, Title II, §2302(b)(1), 110 Stat. 3009-3421 (1996); Pub. L. 104-294, title VI, §604(b)(15), (27), 110 Stat. 3507, 3508 (1996)
- (10) Exec. Order No. 11,063, 46 F.R. 1253 (1962), reprinted as amended in 42 U.S.C. §1982 (1994) and the regulations promulgated pursuant thereto, 24 C.F.R. §§107.10-107.65 (1997).
- (11) Exec. Order No. 11,246, 30 F.R. 12319 (1965), as amended by Exec. Order No. 11,375, 32 F.R. 14303 (1967), reprinted in 42 U.S.C. §2000e (1994), and the regulations promulgated pursuant thereto, 41 C.F.R. §§60-1.1 to 60-999.1 (1997)
- (12) Age Discrimination Act of 1975, 42 U.S.C. §§6101-6107 (1994).
- (13) Section 504 of the Rehabilitation Act of 1973, 29 U.S.C. 794 (1994).
- (14) Section 302 of the Lead-Based Paint Poisoning Prevention Act, 42 U.S.C. §4822 (1994), and the regulations promulgated pursuant thereto, 24 C.F.R. §§35.1-35.98 (1997).
- (15) Architectural Barriers Act of 1968, 42 U.S.C. §§4151-4157 (1994).
- (16) Copeland Anti-Racketeering Act, 18 U.S.C. §1951 (1997).
- (17) ORS §§294.305-294.565 and other applicable state laws for county and municipal administration.
- (18) Special program and grant administration requirements imposed by IFA related to the acceptance and use of funds provided under this Contract (which requirements have been approved in accordance with the procedures set forth in the Grant Management Handbook, and IFA's 2015 Program Guidelines (Method of Distribution), which includes requirements regarding "Outcome Performance Measurement Reporting" by Recipient.
- (19) Economic benefit data requested by IFA from Recipient on the economic development benefits of the Project, from the Effective Date of this Contract until six (6) years after the Project Completion Date. Upon such request by IFA, Recipient shall, at Recipient's expense, prepare and file the requested data within the time specified in the request. Data shall document specific requested information such as any new direct permanent or retained jobs resulting from the Project and other information to evaluate the success and economic impact of the Project.
- B. When procuring property or services to be paid for in whole or in part with Community Development Block Grant ("CDBG") funds, Recipient shall comply with the Oregon Public Contracting Code (ORS Chapters 279A, 279B, and 279C, as applicable), Chapter 137 (Divisions 046, 047, 048 and 049) of the Oregon Administrative Rules, and ORS Chapter 244, as applicable. The State of Oregon model rules for public bidding and public contract exemptions shall govern procurements under this Contract if Recipient or its public contract review board does not adopt

those, or similar, rules. If Recipient or its public contract review board has adopted similar rules, those rules shall apply.

All employers that employ subject workers who under this Contract in the State of Oregon shall comply with ORS §656.017 and provide the required Worker' Compensation coverage, unless such employers are exempt under ORS §656.126. Contractor shall insure that each of its subcontractors comply with these requirements.

- C. <u>Federal audit requirements</u>. The Loan is federal financial assistance, and the Catalog of Federal Domestic Assistance ("<u>CFDA</u>") number and title is "<u>14.228 Community Development Block</u> Grant."
  - (1) If Recipient receives federal funds in excess of \$750,000 in the Recipient's fiscal year, it is subject to audit conducted in accordance with the provisions of 2 C.F.R. part 200, subpart F. Recipient, if subject to this requirement, shall at its own expense submit to IFA a copy of, or electronic link to, its annual audit subject to this requirement covering the funds expended under this Contract and shall submit or cause to be submitted to IFA the annual audit of any subrecipient(s), contractor(s), or subcontractor(s) of Recipient responsible for the financial management of funds received under this Contract.
  - (2) Audit costs for audits not required in accordance with 2 C.F.R. part 200, subpart F are unallowable. If Recipient did not expend \$750,000 or more in Federal funds in its fiscal year, but contracted with a certified public accountant to perform an audit, costs for performance of that audit shall not be charged to the funds received under this Contract.
  - (3) Recipient shall save, protect and hold harmless IFA from the cost of any audits or special investigations performed by the Federal awarding agency or any federal agency with respect to the funds expended under this Contract. Recipient acknowledges and agrees that any audit costs incurred by Recipient as a result of allegations of fraud, waste or abuse are ineligible for reimbursement under this or any other agreement between Recipient and the State of Oregon.

#### **SECTION 6 - OTHER COVENANTS OF RECIPIENT**

- A. The activities undertaken in this grant must meet one of three national objectives established by the U.S. Congress. Recipient covenants the activities it will undertake with the grant will meet the following national objective (check one):
  - (X) (1) Activities primarily benefitting low- and moderate-income persons; (24 C.F.R. 570.483(b))
  - ( ) (2) Activities which aid in the prevention or elimination of slums and blight; (24 C.F.R. 570.483(c))
  - ( ) (3) Activities designed to meet community development needs having a particular urgency; (24 C.F.R. 570.483(d))
- B. No employee, agent, consultant, officer, or elected or appointed official of Recipient, or any subrecipient receiving CDBG funds who exercises or has exercised any functions or responsibilities with respect to CDBG activities assisted by the grant made pursuant to this Contract or who is in a position to participate in a decision-making process or gain inside information with regard to such activities, may obtain a financial interest or benefit from the activity, or have an interest or benefit from the activity, or have, shall have any interest, direct or indirect, in any contract, subcontract, or agreement with respect thereto, or the proceeds thereunder, for themselves or those with whom they have family or business ties, during his or her tenure or for one year thereafter.

- Recipient shall also establish safeguards to prohibit employees from using their position for a purpose that is or gives the appearance of being motivated by a desire for private gain for themselves or others, particularly those with whom they have family, business, or other ties.
- C. Recipient shall incorporate, or cause to be incorporated, in all purchase orders, contracts or subcontracts regarding the procurement of property or services paid for in whole or in part with CDBG funds any clauses required by federal statutes, executive orders and implementing regulations.
  - Recipient shall, and shall cause all participants in lower tier covered transactions to include in any proposal submitted in connection with such transactions the certification that neither it nor its principals is presently debarred, suspended, proposed for debarment, declared ineligible, or voluntarily excluded from participation from the covered transaction.
- D. Recipient shall insert a clause in all documents prepared with the assistance of grant funds acknowledging the participation of federal and state CDBG funding.
- E. Recipient shall maintain all fiscal records relating to this Contract in accordance with generally accepted accounting principles for state and municipal corporations established by the National Committee on Governmental Accounting in a publication entitled "Governmental Accounting, Auditing and Financial Reporting (GAAFR)." In addition, Recipient shall maintain any other records pertinent to this Contract in such a manner as to clearly document Recipient's performance. For fair housing and equal opportunity purposes, and as applicable, Recipient's records shall include data on the racial, ethnic and gender characteristics of persons who are applicants for, participants in, or beneficiaries of the program. Recipient acknowledges and agrees that IFA and the Oregon Secretary of State's Office and the federal government (including but not limited to U.S. Department of Housing and Urban Development ("HUD"), the Inspector General, and the General Accounting Office) and their duly authorized representatives shall have access to all books, accounts, records, reports, files, and other papers, or property pertaining to the administration, receipt and use of CDBG funds and necessary to facilitate such reviews and audits in order to perform examinations and audits and make excerpts and transcripts. Recipient shall retain and keep accessible all such books, accounts, records, reports, files, and other papers, or property for a minimum of three (3) years from closeout of the grant hereunder, or such longer period as may be required by applicable law, or until the conclusion of any audit, controversy or litigation arising out of or related to this Contract, whichever date is later.

Recipient shall provide citizens with reasonable access to records regarding the past use of CDBG funds consistent with state and local requirements concerning the privacy of personal records.

- F. The grant made pursuant hereto shall be conducted and administered in conformity with the Civil Rights Act of 1964, 42 U.S.C. §§2000a-2000e (1994), and the Fair Housing Act, and Recipient will affirmatively further fair housing.
- G. Recipient will not attempt to recover any capital costs of public improvements assisted in whole or part with CDBG funds by assessing any amount against properties owned and occupied by persons of low- and moderate-income, including any fee charged or assessment made as a condition of obtaining access to such public improvements, unless:
  - (1) such funds are used to pay the proportion of such fee or assessment that relates to the capital costs of such public improvements that are financed from revenue sources other than under the Act; or
  - (2) for purposes of assessing any amount against properties owned and occupied by persons of moderate income, Recipient certifies to HUD that it lacks sufficient CDBG funds to comply with the requirements of (1).

- H. Recipient will assume all of the responsibilities for environmental review, decision-making and action pursuant to the National Environmental Policy Act of 1969, 42 U.S.C. §4321-4370(d) (1994) ("NEPA"), and such other provisions of law that the applicable regulations specify that would otherwise apply to HUD federal projects, in accordance with Section 104(g) of the Act, 42 U.S.C. §5304(g) (1994). Recipient shall provide such certification as required by the Secretary of HUD. Recipients will perform reviews in accordance with 24 C.F.R. §58 (2003) and the other federal authorities listed at 24 C.F.R. §§58.5 (2003).
- I. All non-exempt Project activities must be reviewed for compliance with 36 C.F.R. §§800.1-800.15 (Protection of Historic Properties) and Exec. Order No. 11,988, 42 Fed. Reg. 26951 (1997), reprinted as amended in 42 U.S.C. §4321 note (1994) (Floodplain Management), and Exec. Order No. 11,990, 42 Fed. Reg. 26961 (1997), reprinted as amended in 42 U.S.C. §4321 note (1994) (Protection of Wetlands).
- J. Recipient has adopted and will enforce (1) a policy prohibiting the use of excessive force by law enforcement agencies within its jurisdiction against any individuals engaged in non-violent civil rights demonstrations and (2) a policy of enforcing applicable state and local laws against physically barring entrance to or exit from a facility or location which is the subject of such non-violent civil rights demonstration within its jurisdiction in accordance with Section 104(1) of the Act.
- K. Recipient shall execute, and shall cause its first tier contractors or subrecipients receiving subcontracts exceeding \$100,000 to execute and file with Recipient, the certification set forth in Exhibit C hereof.
- L. No lead-based paint will be used in residential units.
- M. Recipient shall provide to IFA documentation of Recipient's efforts and results in meeting the performance measures contained in IFA's 2015 Program Guidelines (Method of Distribution). Recipient's accomplishment of such performance measures or its failure to do so will be considered by IFA when awarding future grants.

#### **SECTION 7 - DETERMINATION**

IFA has made the determination that Recipient is a subrecipient, in accordance with 2 CFR § 330. Recipient agrees to monitor any local government or non-profit organization subrecipient to whom it may pass funds.

#### **SECTION 8 - TERMINATION**

- A. IFA reserves the right to terminate this Contract immediately upon notice to Recipient:
  - (1) if Recipient fails to perform or breaches any of the terms of this Contract; or
  - (2) if Recipient is unable to commence the Project within four (4) months following the Effective Date of this Contract; or
  - (3) if IFA, the Oregon Business Development Department or the Oregon Community Development Block Grant Program fails to receive funding, or appropriations, limitations or other expenditure authority at levels sufficient to carry out the terms of this Contract; or
  - (4) if federal or state laws, regulations or guidelines are modified or interpreted in such a way that either the grant made pursuant to the terms of this Contract or payments to be made hereunder are prohibited.

B. IFA may impose sanctions on Recipient for failure to comply with provisions of this Contract or OAR Chapter 123, Division 80. When sanctions are deemed necessary, IFA may withhold unallocated funds, require return of unexpended funds, require repayment of expended funds, or cancel the Contract and recover all funds released prior to the date of notice of cancellation.

#### **SECTION 9 - MISCELLANEOUS**

- A. IFA's obligations are subject to receiving, within 60 days of receipt, this Contract, duly executed by an authorized officer of Recipient, and such certificates, documents, opinions and information that IFA may reasonably require.
- B. IFA and Recipient are the only parties to this Contract and are the only parties entitled to enforce its terms. Nothing in this Contract gives, is intended to give, or shall be construed to give or provide any benefit or right, whether directly, indirectly or otherwise, to third persons unless such third persons are individually identified by name herein and expressly described as intended beneficiaries of the terms of this Contract.
- C. Except as otherwise expressly provided in this Contract, any notices to be given hereunder shall be given in writing by personal delivery, facsimile, or mailing the same, certified or registered mail, postage prepaid, to IFA or Recipient at the address or number set forth on the signature page of this Contract, or to such other addresses or numbers as either party may hereafter indicate pursuant to this Section 9.C. Any notice so addressed and mailed shall be deemed to be given five (5) days after mailing. Any notice delivered by facsimile shall be deemed to be given when receipt of the transmission is generated by the transmitting machine. To be effective against IFA, such facsimile transmission must be confirmed by telephone notice to the IFA/Oregon Business Development Department at 503-986-0123. Any notice by personal delivery shall be deemed to be given when actually delivered.
- D. The laws of the State of Oregon (without giving effect to its conflicts of law principles) govern all matters arising out of or relating to this Contract, including, without limitation, its validity, interpretation, construction, performance, and enforcement.

Any party bringing a legal action or proceeding against any other party arising out of or relating to this Contract shall bring the legal action or proceeding in the Circuit Court of the State of Oregon for Marion County (unless Oregon law requires that it be brought and conducted in another county). Each party hereby consents to the exclusive jurisdiction of such court, waives any objection to venue, and waives any claim that such forum is an inconvenient forum.

Notwithstanding the prior paragraph, if a claim must be brought in a federal forum, then it must be brought and adjudicated solely and exclusively within the United States District Court for the District of Oregon. This Section applies to a claim brought against the State of Oregon only to the extent Congress has appropriately abrogated the State of Oregon's sovereign immunity and is not consent by the State of Oregon to be sued in federal court. This Section is also not a waiver by the State of Oregon of any form of defense or immunity, including but not limited to sovereign immunity and immunity based on the Eleventh Amendment to the Constitution of the United States.

E. This Contract and attached exhibits (which are by this reference incorporated herein) constitute the entire agreement between the parties on the subject matter hereof. There are no understandings, agreements, or representations, oral or written, not specified herein regarding this Contract. No waiver, consent, modification or change of terms of this Contract shall bind either party unless in writing and signed by both parties and all necessary state approvals have been obtained. Such waiver, consent, modification or change, if made, shall be effective only in the specific instance and for the specific purpose given. The failure of IFA to enforce any provision of this Contract shall not constitute a waiver by IFA of that or any other provision.

Recipient, by the signature below of its authorized representative, acknowledges that it has read this Contract, understands it, and agrees to be bound by its terms and conditions.



# STATE OF OREGON

acting by and through its Oregon Infrastructure Finance Authority





WASCO COUNTY

511 Washington Street	
The Dalles, OR 97058-2237	7
Phone 541-506-2552	

By:	By:
Robert Ault, Interim Assistant Director	Scott Hege, County Commission Chair
Date:	Date:

#### APPROVED AS TO LEGAL SUFFICIENCY IN ACCORDANCE WITH ORS 291.047:

/s/ Cynthia Byrnes as per email dated 16 Dec 2015
Cynthia Byrnes, Assistant Attorney General

Exhibit A: Special Conditions of Award Exhibit B: Certification of Compliance

Exhibit C: Certification Regarding Lobbying

Exhibit D: Project Description

Exhibit E: Information Required by 2 C.F.R. § 200.331(a)(1)

Exhibit F: Project Budget

#### EXHIBIT A - SPECIAL CONDITIONS OF AWARD: COMMUNITY FACILITY GRANT

Special conditions for a CDBG grant are set forth below, applicable as determined by the nature of the Project.

- 1. All matching funds must be secured in writing within four (4) months following the Effective Date of this Contract or the Contract may be terminated. In any case, IFA will not disburse CDBG funds until Recipient provides IFA with evidence that all Project matching funds have been received by Recipient.
- 2. All Project-related contracts must be received by IFA ten (10) days before they are signed. This includes all Project-related contracts between Recipient and any person or entity who will be administering the grant or performing services under a personal services contract. All Project-related bid documents must be received by IFA at least ten (10) days before they are advertised.
- 3. Where the approved Project budget includes local funds and CDBG funds for a specific line item activity, those local funds must be expended before Recipient can request CDBG funds for the activity, unless otherwise authorized by IFA.
- 4. Any local funds remaining in an approved non-construction budget line item when that line item activity is completed shall be transferred to the construction line item and shall be expended in accordance with paragraph 3 hereof.
- 5. Prior to the approval of the first drawdown of grant funds for this Project, Recipient shall provide the following to IFA:
  - a. Copy of an adopted Fair Housing resolution and evidence that this resolution has been published within six (6) months prior to the grant drawdown.
  - b. Copy of a completed self-evaluation checklist required by Section 504 of the Rehabilitation Act of 1973, 29 U.S.C. 794 (1994) or the Americans with Disabilities Act of 1990, 42 U.S.C. §§12111-12213 (1994).
- 6. Prior to approval of the first disbursement of grant funds for a construction line item of this Project, Recipient shall provide the following to IFA:
  - a. Evidence that all contractors have been informed of the applicable labor standards requirements for this Project. If the Project has a general contractor, notes or minutes of the preconstruction conference or meeting signed by the general contractor will be required. If Recipient is acting as general contractor and no preconstruction conference is held, Recipient shall submit a preconstruction checklist signed by each specialty contractor.
  - b. Notice of the Start of Construction which includes the Project name and location, date of bid opening, date of award, name of general contractor, and the number of the applicable federal Davis-Bacon wage decision included in the construction contract. If there is no general contractor, a notice shall be completed for each specialty contract.
  - c. Copies of the required certified payroll reports from the general contractor and subcontractors whose work is covered by the disbursement request on a form provided by IFA.
- 7. If Recipient has received more than one CDBG grant per program year or has more than one open grant, Recipient must undertake at least one activity, in addition to adopting and publishing a Fair Housing resolution, to promote fair housing opportunities in its community.

8. a. Change of Use Requirements.

The following condition shall be in effect until five (5) years following the date of issuance by IFA of a Certificate of Completion for this Project:

- (1) The real property or facility acquired or improved in whole or in part under this Contract shall be operated and maintained for the purposes described in Exhibit E or for other purposes which meet one of the national objectives of the Community Development Block Grant Program and which are eligible under Section 105 of the Housing and Community Development Act of 1974, as amended, 42 U.S.C. §5305 (1994).
- (2) Any change in use of the facility or disposition of property acquired or improved with CDBG funds must be made in accordance with the standards provided in 24 C.F.R. 570.489(j) (1997).
- (3) In the case where Recipient is not and will not be the owner of the real property or facility being improved with grant funds hereunder, Recipient is responsible for ensuring that the owner of the real property or facility complies with paragraphs 8.a.(1) and (2) above. As a condition of using grant funds under this Contract to improve any such real property or facility, Recipient shall cause the owner of such real property or facility to duly execute and record a trust deed against such real property in favor of Recipient, which trust deed shall be in form and substance satisfactory to IFA.
- b. The following language must be included in any contract which transfers the property from Recipient to another party:

"It is understood and agreed that this conveyance is made and accepted, and the realty is transferred, on and subject to the covenant, condition, restriction, and reservation that the realty must continue to be used for [INSERT THE APPROVED USE OF THE PROPERTY] or for another eligible use under Title I of the Housing and Community Development Act of 1974, as amended, 42 U.S.C. §§5301-5321 (1994).

This covenant, condition, restriction, and reservation shall apply to and run with the conveyed land. If the realty is not used for the above purposes, then all the right, title, and interest in and to the described property and to the improvements on such property, shall revert to and revest in [Recipient NAME] or its successors and assigns, as fully and completely as if this instrument had not been executed.

No reversion shall render invalid or operate in any way against the lien of any mortgage or deed of trust given with respect to the conveyed realty in good faith, and for value; and on any such reversion [Recipient NAME] shall take title to the conveyed realty subject to any such mortgage or deed of trust. Provided, however, that should any such mortgage or deed of trust be foreclosed, then the title acquired by such foreclosure, and the person or persons who thereby and thereafter become the owner or owners of the conveyed realty, shall be subject to and bound by all the restrictions contained in this instrument; and further provided, that [Recipient NAME] may enforce any covenant, condition, and restriction by any other appropriate action at its sole option."

c. The following language must be included in any deed that transfers the property from Recipient to another party:

"This deed is subject to all covenants, restrictions, and agreements of record that are made a part of this deed by reference, including the [INSERT NAME OF DOCUMENT OF SALE OR TRANSFER] which by this reference is incorporated herein, as though such covenants, restrictions, and agreements were fully set forth in this deed. Should any mortgage or deed of trust be foreclosed on the property to which this instrument refers, then the title acquired by such foreclosure, and the person or persons who thereby and thereafter become the owner or owners of such property, shall be subject to and bound by all the restrictions, conditions, and covenants set forth in this instrument."

- 9. Recipient shall obtain as-built drawings for buildings that will be available for use by the public.
- 10. Recipient shall collect and maintain documentation satisfactory to IFA that the community facility meets the national objective of principal benefit to low- and moderate-income persons. Such documentation shall be:
  - a. Evidence that shows that the primary use of the facility is by persons who are presumed under HUD regulations for the Community Development Block Grant Program to be principally low and moderate income (e.g., elderly or handicapped persons, abused children, battered spouses, homeless persons, illiterate persons or migrant farm workers), or
  - b. Data showing the size and annual income of the immediate family of each person benefitting from the facility so that it is evident that at least 51 percent of the clientele are low and moderate income, or
  - c. Income eligibility requirements which limit the benefits of the facility exclusively to lowand moderate-income persons, or
  - d. Evidence that the benefits of the facility are available to ALL the residents in a particular area and that at least 51 percent of those residents are low and moderate income.
- 11. The Recipient must submit a grant administration plan to IFA with its return of the Contract to IFA. IFA's obligations are conditioned upon approval of such a plan, and Recipient may not conduct Project activities unless IFA has approved such plan.

# EXHIBIT B - RECIPIENT'S CERTIFICATION OF COMPLIANCE WITH STATE AND FEDERAL LAWS AND REGULATIONS

Funds for the Oregon Community Development Block Grant Program are provided through a grant to IFA from the U.S. Department of Housing and Urban Development, under Title I of the Housing and Community Development Act of 1974, as amended, 42 U.S.C. §5301 (1994). These funds are subject to various federal statutes and regulations as well as state laws and administrative rules.

Recipient hereby represents, warrants and certifies that:

- 1. it has complied with all relevant federal and state statutes, regulations, executive orders, policies, guidelines and requirements with respect to the application for and acceptance and use of Oregon Community Development Block Grant funds, including but not limited to the Act;
- 2. it possesses legal authority to apply for and accept the terms and conditions of the Grant and to carry out the proposed Project;
- 3. its governing body has duly authorized the filing of the application, including all understandings and assurances contained therein;
- 4. the person identified as the official representative of Recipient in the application and the Contract is duly authorized to act in connection therewith and to provide such additional information as may be required. Recipient's official representative has sufficient authority to make all certifications on its behalf;
- 5. the Contract does not and will not violate any provision of any applicable law, rule, regulation or order of any court, regulatory commission, board or administrative agency applicable to Recipient or any provision of Recipient's organic laws or documents; and
- 6. the Contract has been duly executed by Recipient's highest elected official and delivered by Recipient and will constitute the legal, valid and binding obligations of Recipient, enforceable in accordance with their terms.

Recipient further represents, warrants and certifies that it is following a detailed citizen participation plan which:

- 1. provides for and encourages citizen participation, with particular emphasis on participation by persons of low and moderate income who are residents of slum and blighted areas and of areas in which funds are proposed to be used;
- 2. provides citizens with reasonable and timely access to local meetings, information, and records relating to Recipient's proposed use of funds, as required by applicable regulations, and relating to the actual use of funds under the Act;
- 3. furnishes citizens information concerning the amount of funds available in the current fiscal year and the range of activities that may be undertaken, including the estimated amount proposed to be used for activities that will benefit persons of low and moderate income, and the proposed activities likely to result in displacement and the plans of Recipient for minimizing displacement of persons as a result of activities assisted with such funds and for relocating persons actually displaced as a result of such activities;
- 4. provides for technical assistance to groups representative of persons of low and moderate income that request such assistance in developing proposals, with the level and type of assistance to be determined by Recipient;

- 5. provides for a minimum of two public hearings to obtain citizen views and to respond to proposals and questions at all stages of the community development program, including at least the development of needs, the review of proposed activities, and review of program performance, which hearings shall be held after reasonable notice, at times and locations convenient to potential or actual beneficiaries, and with accommodation for the handicapped;
- 6. identifies how the needs of non-English speaking residents will be met in the case of public hearings where a significant number of non-English speaking residents can be reasonably expected to participate;
- 7. provides reasonable advance notice of and opportunity to comment on proposed activities in a grant application to IFA or as to grants already made substantial changes from Recipient's application to IFA to activities; and
- 8. provides the address, phone number and times for submitting complaints and grievances and provides for a timely written answer to written complaints and grievances, within 15 working days where practicable.

Recipient represents, warrants and certifies that:

- 1. it has complied with its obligations as described in Section 6.F of this Contract; and
- 2. it is following the State of Oregon Residential Antidisplacement and Relocation Assistance Plan unless it adopts and makes public its own plan which complies with 24 C.F.R. 42.325 (1997). Recipient also certifies that it will minimize the displacement of persons as a result of activities assisted with Oregon CDBG funds.

Recipient further represents, warrants and certifies that:

- 1. the grant will be conducted and administered in conformity with the Civil Rights Act of 1964, 42 U.S.C. §§2000a-2000e (1994), and the Fair Housing Act, and Recipient will affirmatively further fair housing; and
- 2. no lead-based paint will be used in residential units.

Recipient further represents, warrants and certifies that:

- 1. it has carried out its responsibilities as described in Section 6.H of the Contract;
- 2. the officer executing this certification is its chief executive officer (or other designated officer of Recipient who is qualified under the applicable HUD regulations):
- 3. such certifying officer consents to assume the status of a responsible federal official under NEPA and other laws specified by the applicable HUD regulations, 24 C.F.R. §§58.1-58.77 (2003); and
- 4. such certifying officer is authorized and consents on behalf of Recipient and himself/herself to accept the jurisdiction of the federal courts for the purpose of enforcement of his/her responsibility as such an official.

	Wasco County
Signed	
Title	
Date	

## EXHIBIT C - CERTIFICATION REGARDING LOBBYING (CDBG Awards exceeding \$100,000)

The undersigned certifies, to the best of his or her knowledge and belief, that:

- (1) No Federal appropriated funds have been paid or will be paid, by or on behalf of the undersigned, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan or cooperative agreement.
- (2) If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, the undersigned shall complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions.
- (3) The undersigned shall require that the language of this certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

	Wasco County
Signed	
Title	
Date	

#### **EXHIBIT D - PROJECT DESCRIPTION**

The Recipient shall, on behalf of Mid-Columbia Center for Living (MCCFL), construct a Community Mental Health Facility in The Dalles to serve citizens of Wasco County, Sherman and Hood River counties to provide treatment and services for 1,600 low- to moderate-income adults, children and families dealing with mental illness, addictions and/or developmental disabilities.

## EXHIBIT E - INFORMATION REQUIRED BY 2 C.F.R. § 200.331(A)(1)

#### Federal Award Identification:

- (i) Subrecipient name (which must match registered name in DUNS): Wasco, County Of
- (ii) Subrecipient's DUNS number: <u>08-441-5959</u>
- (iii) Federal Award Identification Number (FAIN): <u>B-15-DC-41-0001</u>
- (iv) Federal Award Date: 22 Jul 2015
- (v) Sub-award Period of Performance Start and End Date: 36 months from Contract execution
- (vi) Total Amount of Federal Funds Obligated by this Agreement: \$2,000,000
- (vii) Total Amount of Federal Funds Obligated to the Subrecipient by the pass-through entity including this Agreement: \$2,000,000
- (viii) Total Amount of Federal Award committed to the Subrecipient by the pass-through entity: \$2,000,000
- (ix) Federal award project description: The FFY 2015 State Community Development Block Grant Program funds will be awarded through a competitive application process to rural communities in Oregon for the following project types: Public Works Projects, Community Facilities, Owner-occupied Housing Rehabilitation and Microenterprise Assistance. CDBG projects will meet the national objective of benefitting low- and moderate-income persons or an urgent need.
- (x) Name of Federal awarding agency, pass-through entity, and contact information for awarding official of the Pass-through entity:
  - (a) Name of Federal awarding agency: <u>U.S. Department of Housing and Urban Development</u>
  - (b) Name of pass-through entity: Oregon Infrastructure Finance Authority
  - (c) Contact information for awarding official of the pass-through entity: <u>Robert Ault, Program Services Division Manager</u>, 503-551-0917
- (xi) CFDA Number and Name: <u>14.228 Community Development Block Grant</u>

Amount: \$2,000,000

- (xii) Is Award R&D? No
- (xiii) Indirect cost rate for the Federal award: N/A

# **Exhibit F: Project Budget**

	IFA Funds	Other / Matching Funds
Activity	Approved Budget	Approved Budget
Architecture / Engineering	\$120,000	\$240,000
Construction	1,880,000	2,348,000
Construction Contingency		422,800
Land Acquisition		496,255
Legal Fees		10,000
Construction Management		75,000
Permits, Development, Furniture, Fixtures, Communications		210,000
System Development Charges		100,000
Permits and Inspections		65,000
Site Review, Estimating, Reimbursement		67,670
Total	\$2,000,000	\$4,034,725

# IN THE BOARD OF COUNTY COMMISSIONERS OF THE STATE OF OREGON

IN THE MATTER OF APPROVING A	)	
PERSONAL SERVICES CONTRACT	)	
EXEMPTION UNDER THE WASCO	)	RESOLUTION #16-003
COUNTY LOCAL CONTRACT REVIEW BOARD	)	
PUBLIC CONTRACTING REGULATIONS	)	

NOW ON THIS DAY, the above-entitled matter having come on regularly for consideration, said day being one duly set in term for the transaction of public business and a majority of the Board of County Commissioners being present; and

WHEREAS, on March 24, 1976, the Wasco County Court adopted by Ordinance, pursuant to ORS 279.055, designating the Court as the Local Contract Review Board for Wasco County, Oregon; and

WHEREAS, on May 26, 1976, the Wasco County Court adopted by Resolution rules governing Public Contracts in Wasco County, Oregon; and

WHEREAS, on November 21, 2001, February 16, 2005, and August 3, 2005, the Wasco County Court adopted by Resolution amended rules governing public contracts in Wasco County, Oregon (the "Rules"); and

WHEREAS, Paragraph 22 of the Rules directs that "a contracting agency shall select consultants ... on the basis of the consultant's qualifications for the type of service required;" and

RESOLUTION 16-003 PAGE 1 OF 3

WHEREAS, Paragraph 22 also identifies that "[t]he procedures that a contracting agency creates to screen and select consultants and to select a candidate under this section are at the contracting agency's sole discretion;" and

WHEREAS, the selection process may include consideration of a candidate's experience, resources available, record of past performance, familiarity with project locale, etc.; and

WHEREAS, Wasco County is presently undertaking due diligence preliminary to the construction of a mental health treatment center pursuant to a certain Intergovernmental Agreement between it and the Mid-Columbia Center for Living (the "Project"); and

WHEREAS, the engineering firm, PBS Engineering + Environmental, Inc. ("PBS"), performed initial substantive environmental engineering work related to the pursuant to a contract with the Mid-Columbia Center for Living; and

WHEREAS, limited additional closely related environmental review work is now required; and

WHEREAS, PBS is a well-established, qualified environmental engineering firm; and WHEREAS, in further accordance with Paragraph 22(7) of the Rules:

"[N]otwithstanding the provisions of subsection (1) of this section, a contracting agency may directly appoint a consultant if the estimated cost of the architectural, engineering, photogrammetric mapping, transportation planning or land surveying services for the project do not exceed \$100,000;" and

WHEREAS, PBS has submitted a Statement of Work (attached as *Exhibit 1*) and the estimated cost for the subject review work is \$15,000.00;

RESOLUTION 16-003 PAGE 2 OF 3

NOW, THEREFORE, IT IS HEREBY RESOLVED: That the Board of Commissioners, in accordance with Section 22 of the Rules, finds that the proposed environmental review is exempt from competitive bidding; and

IT IS FUTHER RESOLVED: That Wasco County is hereby authorized to contract with PBS, for the subject environment review proposed in Exhibit 1, which is in compliance with requirements of the US Department of Housing and Urban Development, Community Development Block Grant Program.

WASCO COUNTY BOARD OF

DATED this 6th day of January, 2016.

	COUNTY COMMISSIONERS
	Scott Hege, Commission Chair
	Rod Runyon, County Commissioner
	Steve Kramer, County Commissioner
APPROVED AS TO FORM	
 Kristen Campbell	

RESOLUTION 16-003 PAGE 3 OF 3



#### **MEMORANDUM**

DATE: January 4, 2016

**TO:** Barbara Seatter, Executive Director

Mid-Columbia Center for Living

FROM: Skip Haak

**PROJECT NO:**PR75320.000

**RE:** Statement of Work, Qualifications, and Estimate Fee for Preparing an Environmental

Assessment

**Facility Expansion** 

Mid-Columbia Center for Living

The Mid-Columbia Center for Living (MCCFL) proposes to construct a 20,000-square-foot building and parking lot at 1040 Webber Street, The Dalles, Oregon. The project will be partially funded by a Community Development Block Grant (CDBG). The CDBG program is managed on a national level by the US Department of Housing and Urban Development (HUD) and administered in Oregon by the Infrastructure Finance Authority, a division of Business Oregon. Because the CDBG is a federal program, all projects must comply with federal laws including the National Environmental Policy Act (NEPA).

#### STATEMENT OF WORK

PBS will conduct an environmental review and prepare an Environmental Report to comply with requirements of the US Department of Housing and Urban Development (HUD) for a Community Development Block Grant (CDBG). The review and report will be conducted according to Chapter 3 Environmental Review of the *Community Development Block Grant - Grant Management Handbook* (Handbook).<sup>1</sup>

PBS will conduct a review of existing data and information. Project files from previous work on the property and adjacent property conducted by PBS will be reviewed. Data will be obtained from available online databases, and PBS will submit a request to the Oregon Biodiversity Information Center for information on protected, sensitive, and rare species observed in the project vicinity. In addition, as necessary, PBS staff will contact local, state, and federal agencies to obtain additional information. PBS will also submit requests to the State Historic Preservation Office (SHPO) and appropriate Tribal Historic Preservation Offices (THPO) for project review.

PBS will conduct an on-site examination of the project area and vicinity to document existing conditions. Documentation will include photographs of the property, a site sketch, and field notes.

<sup>&</sup>lt;sup>1</sup> Oregon Business Development Department. 2013. Community Development Block Grant - Grant Management Handbook. Available online at http://www.orinfrastructure.org/Infrastructure-Programs/CDBG/Handbooks/.

Ms. Barbara Seatter, Mid-Columbia Center for Living
Re: Statement of Work, Qualifications, and Estimated Fee for Preparing an Environmental Assessment - Facility Expansion
January 4, 2016
Page 2

The proposed project will require a 4<sup>th</sup> Level of Review as described in Exhibit 3B of the Handbook. PBS will complete an Environmental Review in compliance with all federal and state environmental laws including NEPA and 24 CFR, part 58, prepare an Environmental Assessment, prepare a summary of actions, and produce an Environmental Review Record to include the follow, at a minimum:

- Description of the project and all related activities
- All environmental review documents
- Documentation of Public Involvement/Notices
- Public comments and responses
- Written determinations and findings
- Verifiable source documentation and relevant data
- Request for Release of funds and Certification
- Release of Funds issued by the state

#### **QUALIFICATIONS**

PBS has previous experience on the property where the MCCFL proposes to construct the building and associated parking lot. PBS delineated wetlands on the property and adjacent property in 2011. PBS worked the Oregon Department of State Lands and US Army Corps of Engineers to have the delineated wetlands designated as non-jurisdictional. PBS also prepared an environmental assessment in 2011 for The Dalles Health Care Center proposed by One Community Health (formerly known as La Clinica Del Cariño) on the property adjacent to MCCFL's property.

PBS has completed NEPA Environmental Assessments and Environmental Reports meeting requirements of a variety of federal agencies including the Army Corps of Engineers, Coast Guard, Department of Housing and Urban Development, Department of Veterans Affairs, Federal Emergency Management Agency, Forest Service, and Health Resources and Services Administration.

Some of the projects are described below:

La Clínica Del Cariño - The Dalles Family Health Care Center, The Dalles, Oregon - PBS prepared an Environmental Assessment to comply with requirements of the Health Resource and Services Administration (HRSA), a division within the US Department of Health and Human Services, for grant funding. LCDC proposed constructing a new 16,200-square-foot building to expand the existing center to meet the needs of the service population. The EA was prepared in accordance with the Health and Human Services General Administration Manual Part 30 Environmental Protection and other applicable federal guidelines and requirements. PBS also delineated wetlands on the property and worked with the Oregon Department of State Lands and US Army Corps of Engineers to have wetlands on the site classified as non-jurisdictional.

Kennewick Vacant Lot Development, Kennewick, WA – PBS prepared a HUD Environmental Assessment for a City project to develop a currently vacant lot with funding from the Community Block Grant program. The City plans to connect two dead end streets through the City-owned parcel and install utilities, sidewalks and streetlights to prepare the site for publicly funded low-income housing and a privately funded Youth Center that will serve the primarily low income surrounding community.

Ms. Barbara Seatter, Mid-Columbia Center for Living
Re: Statement of Work, Qualifications, and Estimated Fee for Preparing an Environmental Assessment - Facility Expansion
January 4, 2016
Page 3

Community Home Builders Developments, Willamette Valley, Oregon – PBS has completed four Environmental Assessments for low to middle income housing projects sponsored by Community Home Builders (CHB) in McMinnville, Oregon and partially funded through grants from US Department of Housing and Urban Development (HUD). PBS is currently preparing an EA for a fourth development by CHB (Whispering Meadows Subdivision) in McMinnville. All of the EAs comply with HUD's environmental review procedures as codified in 29 CFR Parts 50 and 58.

- Whispering Meadows Subdivision, McMinnville, Oregon –CHB proposes to develop 29 single-family homes on the property, which is currently vacant. The project will entail constructing roads and installing utilities, including a new outfall within a tributary to the South Yamhill River where fish species listed as threatened under the Endangered Species Act are present.
- Country Heritage Estates Phase II, Dayton, Oregon CHB proposed to construct nine single-family homes within an existing subdivision. PBS coordinated with the National Marine Fisheries Service to comply with stormwater treatment requirements and prepared a preliminary stormwater management for the nine lots.
- Willoria Estates, Gervais, Oregon CHB proposed to construct 12 single-family homes within an existing subdivision. Stormwater runoff from the subdivision discharged to a stream with fish species listed under the Endangered Species Act. To mitigate for potential stormwater effects to listed fish species, construction of additional stormwater facilities were required for the 12 lots.
- Willoria Estates II, Gervais, Oregon CHB proposed to construct eight single-family homes within an existing subdivision. Stormwater runoff from the subdivision discharged to a stream with fish species listed under the Endangered Species Act. To mitigate for potential stormwater effects to listed fish species, runoff from new impervious surfaces within the eight lots was directed to rain gardens or bioswales.
- **Green Heights No. 2 Subdivision, Lafayette, Oregon** CHB proposed to construct 43 single-family homes within an existing subdivision.

**New Tacoma Senior Housing, Tacoma, Washington** – PBS prepared an Environmental Assessment for the New Tacoma Senior Housing project, a multi-family, low-income, senior-living facility sponsored by Intercommunity Mercy Housing and partially funded by a grant from HUD. The EA was prepared in compliance with HUD's environmental review procedures (29 CFR Part 58). PBS also conducted a Phase I Environmental Site Assessment on the property.

**Eleanor Apartments, Bellingham Washington** - PBS prepared an Environmental Assessment for the Eleanor Apartments, a multi-family, low-income, senior-living facility sponsored by Mercy Housing Northwest and partially funded by a grant from HUD. The EA was prepared in compliance with HUD's environmental review procedures (29 CFR Part 58). Because the project site was in an Historic District and adjacent to a stream with listed fish species, PBS obtained concurrence from the Washington Department of Archaeology and Historic Preservation (DAHP) regarding historic properties and concurrence from USFWS and WDFW on a Section 7 no-effect finding. PBS also conducted a Phase I Environmental Site Assessment and prepared a mitigation plan for potential vapor intrusion from previous soil and groundwater contamination.

Ms. Barbara Seatter, Mid-Columbia Center for Living
Re: Statement of Work, Qualifications, and Estimated Fee for Preparing an Environmental Assessment - Facility Expansion
January 4, 2016
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Virginia Garcia Memorial Health Center – Cornelius Wellness Center, Cornelius, Oregon – PBS prepared an Environmental Assessment to comply with requirements of the Health Resource and Services Administration (HRSA), a division within the US Department of Health and Human Services, for grant funding. The new Cornelius Wellness Center will be a 42,000-square-foot, three-story facility, doubling the primary care capacity of the existing clinic. The third floor will house the VGMHC administrative and foundation offices and will be the new headquarters for the organization. The new facility will also provide educational and staff spaces for the organization and patient population. The EA was prepared in accordance with the Health and Human Services General Administration Manual Part 30 Environmental Protection and other applicable federal guidelines and requirements.

David Douglas School-Based Health Center, Portland, Oregon – PBS prepared an Environmental Assessment for a new health center at David Douglas High School, which was funded by a grant from the Health Resource and Services Administration, a division within the US Department of Health and Human Services. The project, a partnership between the Multnomah County Health Department and the David Douglas School District, would create a school-based health center consisting of a 1,848-square-foot modular building to provide care to a growing population of medically underserved students. The EA was prepared in accordance with the Health and Human Services General Administration Manual Part 30 Environmental Protection and other applicable federal guidelines and requirements.

VA Welcome Center and Recreation Therapy Building, Palo Alto, California – PBS prepared an Environmental Assessment for a new Welcome Center and Recreation Therapy Building at the Veterans Affairs Palo Alto Health Care System. This new building, funded by the VA, was prepared in accordance with the President's Council on Environmental Quality regulations to implement NEPA (40 CFR Parts 1500-1508) and the Department of Veterans Affairs Environmental Compliance Manual.

**Vernonia K-12 School Project, Vernonia, Oregon** – PBS prepared an Environmental Assessment to comply with requirements of the Federal Emergency Management Agency (FEMA), which was proposing to provide a grant through the Flood Mitigation Assistance (FMA) program to acquire and demolish the existing Vernonia kindergarten through grade 12 (K-12) schools. These schools were extensively damaged by flooding of the Nehalem River and Rock Creek in 2007. Proceeds from the FMA grant, along with other identified funding sources, were used to construct a new school campus outside of the floodplain.

Waterworks Park LWCF Park Conversion, Vancouver, Washington – PBS prepared an Environmental Assessment for conversion of improvements funded by a Land and Water Conservation Fund (LWCF) grant to a non-recreational use. The City of Vancouver proposed converting a portion of Waterworks Park, the site of the major source of drinking water for the city, to exclusively a non-recreational use (i.e., production of drinking water). Because recreational improvements at the park had been funded by a LWCF grant, the city was required to mitigate for the loss of recreational resources and comply with the NEPA. The EA was prepared in accordance with the National Environmental Policy Act (NEPA) of 1969, the President's Council on Environmental Quality regulations to implement NEPA (40 CFR Parts 1500-1508), Land and Water Conservation Fund State Assistance Program - Federal Financial Assistance Manual, and National Park Service DO-12 Handbook.

#### **ESTIMATED COST**

PBS proposes to complete the required environmental review and associated environmental documents for an estimated fee of \$15,000. This cost estimate is limited to the services specifically described in the statement of work.

### IN THE BOARD OF COMMISSIONERS OF THE STATE OF OREGON IN AND FOR THE COUNTY OF WASCO

IN THE MATTER OF DESIGNATING	)	
SIGNING AUTHORITY FOR COMMUNITY	)	
BLOCK GRANT (CONTRACT C15007) MID-	)	
COLUMIBIA CENTER FOR LIVING CAPITAL	)	RESOLUTION
PROJECT TO WASCO COUNTY	)	#16-001
ADMINISTRATIVE OFFICER AND WASCO	)	
COUNTY FINANCE DIRECTOR	)	

NOW ON THIS DAY, the above-entitled matter having come on regularly for consideration, said day being one duly set in term for the transaction of public business and a majority of the Board being present; and

WHEREAS, the County has agreed to serve as the fiscal agent and sponsor for Mid-Columbia Center for Living's Community Block Grant to construct a new care facility in The Dalles, Oregon; and

WHEREAS, the grant conditions include numerous routine but time-sensitive deadlines and corresponding contracts; and

WHEREAS, the Board of County Commissioners' meeting schedule will not always correspond with the various deadlines; and

WHEREAS, it is in the best interest of the County as well as Mid-Columbia Center for Living that the project proceed in a timely manner.

NOW, THEREFORE, THE WASCO COUNTY BOARD OF COMMISSIONERS HEREBY RESOLVES

 To authorize the Wasco County Administrative Officer or the Wasco County
 Finance Officer to sign routine contracts in conjunction with the MCCFL
 CDBG project (Contract C15007).

DATED this 6th day of January, 2016.

	BOARD OF COMMISSIONERS		
	Rod L. Runyon, Commission Chair		
	Scott C. Hege, County Commissioner		
APPROVED AS TO FORM:			
Kristen Campbell Wasco County General Counsel	Steven D. Kramer, County Commissioner		

# Agenda Item Economic Development Commission Quarterly Report

• EDC Staff Report

#### Wasco County Economic Development Commission Report to the Wasco County Board of Commissioners

January 2016

The Wasco County Economic Development Commission and its staff through the Mid-Columbia Economic Development District provided the following services in support of Wasco County:

#### **Wamic Water System Committee**

EDC Commissioners Joan Silver and Greg Johnson and staff have been working with the Wamic Water & Sanitary Authority to address their upcoming system needs. Through work with staff and IFA, Wamic Water and Sanitary Authority (WWSA) received a \$20,000 planning grant from the Safe Drinking Water Revolving Loan fund to update their system assessment study identifying needed improvements. Staff is currently working with WWSA to support them through their RFQ process, and scope of work development for this project to ensure it meets their needs. WWSA recently hosted the SDAO circuit rider out to begin this update process through information gathering on the current conditions of the system. Additionally, staff is supporting Rural Community Assistance Corporation (RCAC) as they are working with the Board to plan for an assessment of system management, discuss best practices, and identify opportunities for additional training. This training will occur in January or February.

#### **Dufur Water System Committee**

The Dufur Committee is focused on Dufur's water system needs. EDC Commissioners Mary Kramer and Kathy Ursprung are leading this project with support from staff. The group is working with Mayor Wallace in addressing pressing issues related to gathering information needed to begin pursuing the broader system assessments required to make needed investments moving forward. Mary, Kathy, and Carrie sat down with current and former City staff to gather baseline information and a history of the system that will be needed to apply for funding to update the water system planning documents. Conducting this work will ensure Dufur has a clear picture of what is needed to be able to continue to provide quality water service to its community into the future and support potential growth in their downtown business district as well as in residential development opportunities.

#### **Mosier Infrastructure Committee**

This effort is spearheaded by EDC Commissioners Terry Moore and Gary Grossman. The EDC provided letters of support to several projects, and continues to be of assistance to the City as needs arise moving forward. EDC Commissioner Moore is also engaged in conversations in Mosier related to exploring siting opportunities for their fire station as well. The September EDC meeting was held in Mosier, and was a great opportunity to hear from the City, Fire District, Community School, and Wasco County Soil and Water Conservation District about important projects in the Mosier community. Additional information is included below.

#### **Broadband Committee**

One of the strategic priorities for the EDC has been supporting expansion of broadband in our rural communities and promoting adoption of those services for businesses and residents.

• Staff has been working with Q-Life to support development of the feasibility study and identification of resources for the proposed Maupin area fiber project.

- This has included working with the South Wasco Alliance and community members to gather letters of intent to purchase service information, working with Q-Life staff to identify potential additional funding sources, and providing information on assets and demand in the area gathered through the recent studies.
- Staff worked with Wasco County entities to submit a request to Senator Merkley for support in encouraging coordination with CenturyLink regarding investment of their Connect America Fund allocation alongside the Regional Solutions funding to make the biggest impact on broadband access in Wasco County. Staff will continue to support this process and communicate local priorities to CenturyLink throughout the engineering and timeline determination for investment of the CAF funding from the FCC.
- Staff worked with SWA, Q-Life, City of Maupin, and the Maupin Chamber of Commerce to host a WebWorks: Anywhere! Forum in November at the Legion Hall in Maupin. 28 community members attended the gathering that highlighted the broadband needs of local businesses and community institutions. The Deschutes Rim Health Clinic, Imperial Stock Ranch, a teacher from The Dalles High School who is also a Maupin City Councilor, and High Desert River Outfitters all discussed the importance of high speed internet to their abilty to grow and do business in Maupin as well as serve the community. For the full summary of the event and others held around the region, visit gorgebroadband.org.
- MCEDD is the local host for the Oregon Connections Conference. The event provides an opportunity to explore trends and opportunities around broadband infrastructure and utilization. This year, several community attendees from Wasco County were also able to join in the conversation at the conference.
- Staff hosted a regional coordination meeting on broadband activities with the Columbia Gorge Broadband Consortium. The meeting was attended by 30 leaders from around the region, including community members, agency staff, elected officials, and internet service providers. Each provided updates on activities in their areas and time was available for discussion of these reports. Staff highlighted "dig once" policies that support cost savings for laying utilities including broadband and was able to connect ISPs to dig once activities in Wasco County that had not previously participated.

Open for Business Committee: The Open for Business Committee includes EDC Commissioners Daniel Hunter, Nan Wimmers, Fred Justesen and Kathy Ursprung. This conversation has centered around exploration of two potential initial projects. First, community members have identified web presence as vital to supporting community and economic development throughout the County, but capacity is challenging. This group has conducted outreach around the County to confirm interest in this type of effort. The responses were generally positive regarding the need, but each entity was in need of varying levels of support from content development to a "how-to" course to continued engagement around maintaining a website. The EDC is working to develop a strong delivery model for this requested support. Second, the group is gathering input on opportunities to better coordinate economic development efforts related to business recruitment, retention, and expansion around the County to ensure that gaps are identified and duplicate services are avoided if possible. This is still in the exploratory phase, and is being coordinated with other efforts in the County.

#### **NORCOR Property Work Group**

The County has requested that the EDC support convening a group of identified stakeholders to determine the marketability and suitability for selling or leasing the additional acreage owned by NORCOR and located to the west of the facility. The land is zoned industrial, and has had some significant investment over the years in wetland delineation and mitigation. The group has met three times over the quarter to discuss opportunities with the site. Currently, recommendations for immediate, short, medium, and long term actions are being developed to address upcoming opportunities with the parcel. This is part of a broader process convened through Regional Solutions and Association of Oregon Counties.

#### **Community Enhancement Projects**

Updates on additional Community Enhancement Projects:

- At the EDC's September meeting in Mosier, presentations were given by several entities in Mosier. This included Mosier Community School, the City of Mosier, Mosier Fire District, and Wasco County Soil and Water Conservation District. The Community School highlighted their exploration of adding the International Baccalaureate curriculum. The Fire District focused on the process they are moving through focused on site selection for construction of a new firehall. The City highlighted their transportation planning efforts, the parcel they have recently acquired from Union Pacific in their downtown, and their current efforts around replacement of their backup well. SWCD focused on their efforts around addressing co-mingling wells through identification and repair, and the funds they received from the Legislature for this project.
- Staff has worked with the EDC to incorporate small changes into this year's CEP process in order to ensure it is continuing to meet its purpose. The first purpose is to highlight economic development projects that increase community capacity and job creation in the County. Highlighting these projects can make them more competitive for funding and also enables them to be part of the region's Comprehensive Economic Development Strategy. A recent update in USDA's funding processes makes this even more important as they have created a set aside of funding for projects that are incorporated into a regional economic development strategy. The second piece of the CEP process is to help the EDC identify specific areas of focus for its committees' technical assistance capacity. Over the last year this has focused on Wamic, Dufur, and Mosier infrastructure projects but new projects could be identified during this year's CEP process. The EDC utilizes these committees to leverage the County's investment in staffing for further impact around the county.

#### **General EDC Activities:**

EDC staff provided the following support services:

- Columbia Gorge Bi-State Renewable Energy (CGBREZ): CGBREZ met in December. Conversations focused on revival of the pumped storage project as a result of ongoing conversations with potential investors in the project, the potential for opening up the California energy markets moving forward, and outcomes from their contracted government affairs specialist.
- South Wasco Alliance: Staff attended forums and provided updates on broadband related activities in Dufur and Pine Grove. The Dufur meeting included a representative from USDA's REAP program as well as updates from the Dufur community about key projects and needs for the City, Parks District, and School. The Pine Grove meeting in November focused on community challenges, including traffic safety, interest in a community clean up event, and

interest in bringing the store space in the community back into use. Staff also met with the South Wasco Alliance Economic Development Committee to discuss ongoing projects in South County, as well as the group's direction around business development and support.

- The Dalles Main Street Business Retention and Expansion: Staff is working with The Dalles Main Street, the SBDC, the City of The Dalles, and Rural Development Initiatives to explore implementation of a downtown The Dalles focused business retention and expansion program. This program seeks to gather and analyze data on barriers and opportunities to business development in the community in order to work with economic development partners to address them. This process will likely get underway in the spring of 2016.
- **Business Siting Guides:** Staff have worked with local entities to update the existing Business Siting Guides for the City of The Dalles and Unincorporated Wasco County, as well as draft a guide for the City of Dufur. Staff is also working with the City of Maupin, the SBDC, and the Maupin Chamber to develop a guide for Maupin.

#### **Activities of Interest to the EDC**

- The **Gorge Hubs Project** has completed its planning processes and they are exploring seeking funding collectively or as individual hubs for construction. This project is intended to support increased bicycle tourism in Gorge communities along the Historic Columbia River Highway by providing bicycle focused rest areas in each of the participating communities.
- MCEDD worked with the Columbia Gorge Winegrowers Association to submit two grant applications to support developing marketing tools to support Gorge Wine Country this summer. One to the Rural Business Development Grant program through USDA, RD focused on developing a marketing strategy and hosting marketing trainings for wineries and other beverage businesses. And an additional project submitted to Travel Oregon's new Wine Country License Plate Matching Grant Program to develop itineraries featuring local wineries, lodging, and restaurant partners for off season visits. Both of these applications were successful, and these projects will be moving forward in 2016.

#### **By The Numbers**

Source: Oregon Employment Department

• Unemployment rate (seasonally adjusted)

	Nov 2015	Oct 2015	Nov 2014
Oregon	5.7%	6.0%	6.8%
Wasco County	5.4%	5.5%	6.6%

• Total Nonfarm Payroll Employment (Not Seasonally Adjusted)

	Nov 2015	Oct 2015	Nov 2014
Oregon	1,813,200	1,807,200	1,757,200
Wasco County	10,050	10,180	9,860

# Agenda Item Fort Dalles Museum Update

- No documents have been submitted for this item
  - RETURN TO AGENDA

# Agenda Item Juvenile Community Work Service

- No documents have been submitted for this item
  - RETURN TO AGENDA

# Agenda Item South Wasco County Parks & Recreation District Formation Request

- Request Letter
- Proposed District Boundaries
- Survey Results

#### Return to Agenda

December 30, 2015

To: Wasco County Board of Commissioners

From: South Wasco Alliance

Wamic Rural Fire Foundation

Wamic Boating Access Improvement Committee

Re: Request for BOCC to form a South Wasco County Parks & Recreation District

The above organizations are formally requesting that the Wasco County Board of Commissioners form a <u>non-taxing</u> parks & recreation district in South Wasco County - pursuant to ORS chapter 266, and per the authority provided in ORS 198.835 - for the purpose of supporting and enhancing recreational sites in our area.

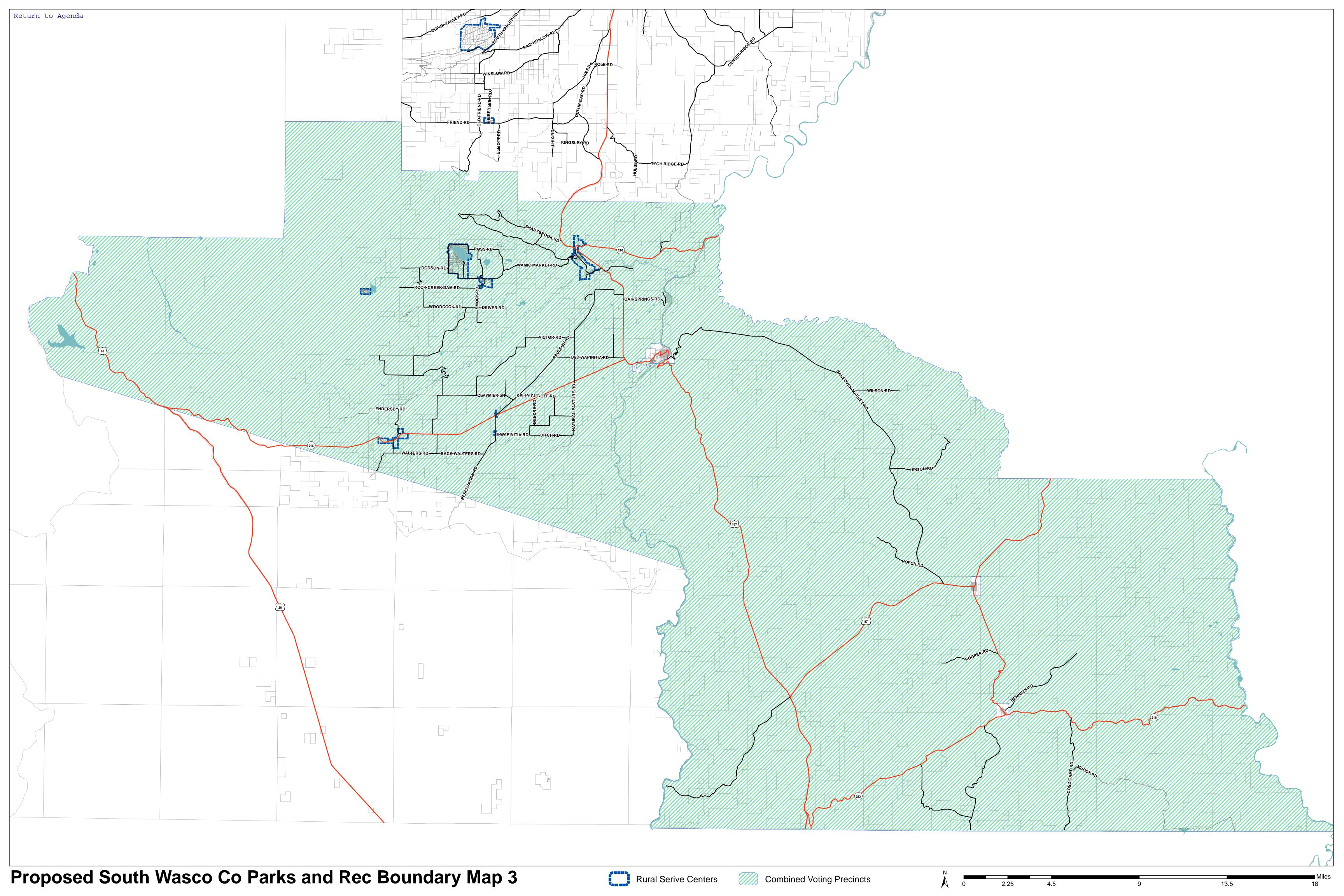
Recreation plays a significant role in defining South Wasco County. It is an economic engine; an avenue to fun for friends and family; and a challenge to manage for those of us that live in South Wasco County. We see huge influxes of visitors in the summer months seeking various recreational activities, but we lack a single vision on how to maintain recreation sites (and handle the impact of these visitors).

Members of the organizations listed above, along with several state agencies, Wasco County employees and Commissioner Steve Kramer, first met on August 21, 2015 to discuss fixing a broken boat ramp at Pine Hollow Reservoir. Over the past 5 months, what evolved was the formation of a workgroup of local citizens who took on the challenge of figuring out how to manage recreation in South Wasco County. The group – with the assistance of Oregon's Kitchen Table Project out of Portland State University - put together an online survey about recreation to gain citizen input and insights, and to explore whether support for forming a non-taxing South Wasco County Parks & Recreation District existed. 289 surveys were completed, and the results can be found in the attached PDF. As you'll see in the report, the results show overwhelming support for the formation of a special district.

We appreciate the Board's consideration in helping us achieve a long-term solution to a pressing and continually expanding need in our area. We are happy to answer any questions you may have during the BOCC session on January 6, 2016.

Attachments: South Wasco County Parks and Recreation District Survey Final Report (PDF)

Proposed SW Parks and Rec Boundary Map 3 (PDF)





### Oregon's Kitchen Table – South Wasco County Parks and Recreation District Survey

#### **SURVEY METHODOLOGY**

From October 26<sup>th</sup> – December 7<sup>th</sup>, the South Wasco County Alliance, Rural Fire Foundation, Wamic Boating Access Improvement Committee and Wasco County invited individuals who recreate, live, or own property in South Wasco County to give input on recreation in the region. The consultation instrument was developed by Oregon's Kitchen Table (OKT) in collaboration with South Wasco County Parks and Recreation Group.

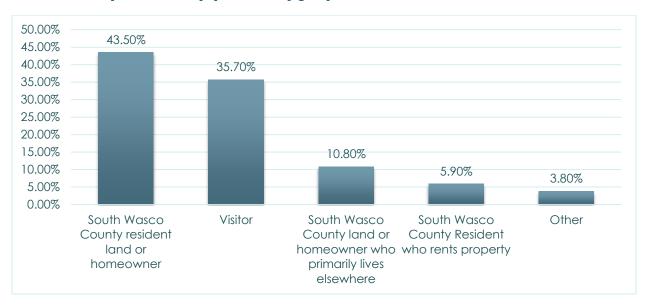
A total of 289 respondents took part in the consultation across 81 unique zip codes. The responses to open-ended questions are reported at the end of this report. Results in the annotated questionnaire may add up to 99% or 101% due to rounding.

For online distribution, the consultation was made available to OKT's entire membership of 16,000 Oregonians across the state, as well as through the South Wasco County Parks and Recreation Groups' contact lists and social media platforms. Outreach of the survey in South Wasco County was performed by members of the South Wasco County Parks and Recreation Group for both online and paper copies. Data-entry of paper copies was conducted by OKT staff in mid-December.

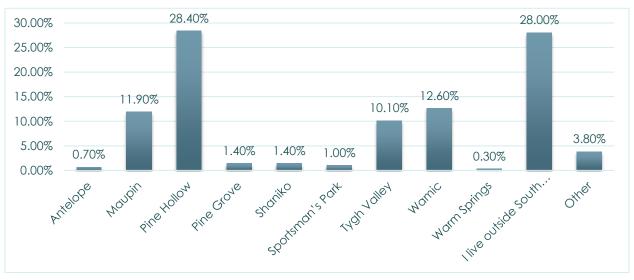
#### **PARTICIPANT DEMOGRAPHICS**

A total of 289 individuals across 81 unique zip codes participated in the survey. It should be noted that 60% of respondents considered their primary community to be in South Wasco County and 40% consider their primary community to be elsewhere. Participants were also asked to specify what they consider to be their primary community in South Wasco County. Of those that selected communities in South Wasco County, the largest number of respondents considered Pine Hollow (N=81) to be their primary community, followed by Wamic (N=36), Maupin (N=34) and Tygh Valley (N=29).

#### How would you identify yourself (Q13)?

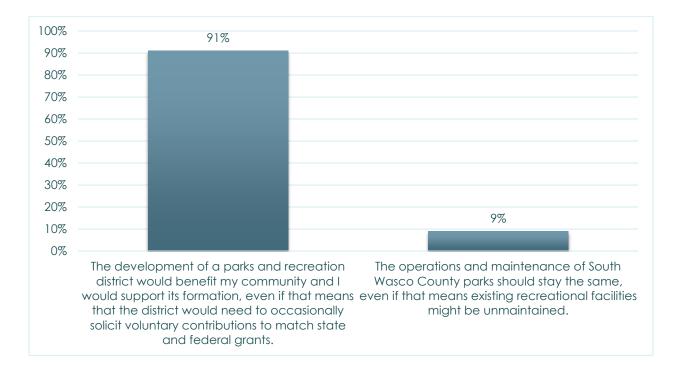


### What do you consider to be your primary community in South Wasco County (Q14)?



#### **KEY TAKEAWAYS**

Respondents overwhelmingly agreed (91% N=249) that a development of a parks and recreation district would benefit their community and would support its formation, even if that means that the district would need to occasionally solicit voluntary contributions to match state and federal grants (Q10).



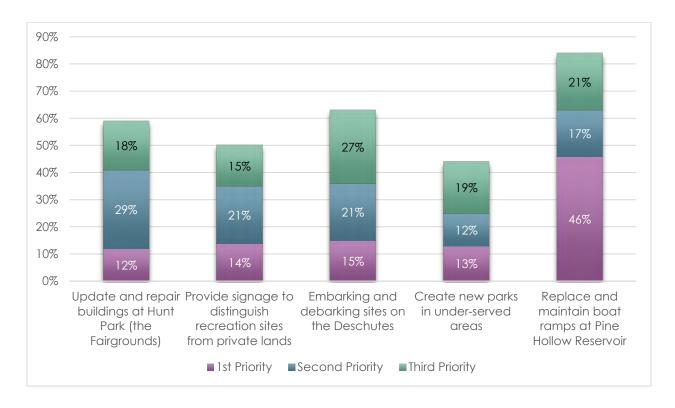
Participants were then given the opportunity to choose what they thought should be the first priority of a potential parks and recreation district, should the County create such a district.

#### Nearly half of respondents stated they would want to see the Pine Hollow boat ramps be replaced and maintained.

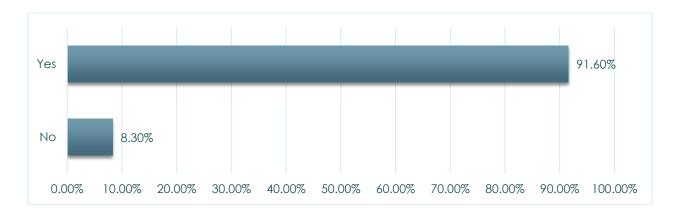
- 46% selected replace and maintain boat ramps at Pine Hollow
- 15% selected embarking and debarking on the Deschutes
- 14% selected provide signage to distinguish recreation sites from private lands
- 12% selected update and repair buildings at Hunt Park
- 12% selected create new parks in under-served areas

### Participants' top three priorities for a newly formed South Wasco County parks and recreation district were:

- 1.) Replace and maintain boat ramps at Pine Hollow Reservoir
- 2.) Embarking and debarking sites on the Deschutes
- 3.) Update and repair buildings at Hunt Park (the Fairgrounds)



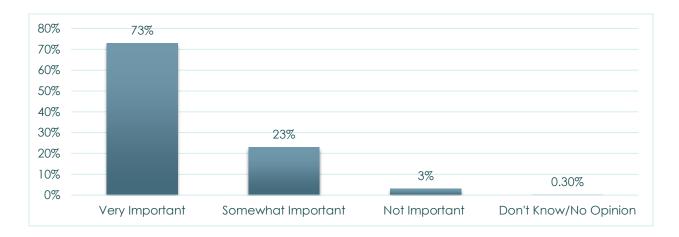
### Over 90% of respondents have recreated in South Wasco County within the last 12 months.



When describing how important recreational activities in South Wasco County are to participants and their families, respondents overwhelmingly stated recreational activities were important.

- 62% said it was very important to them and their family
- 33% said it was somewhat important to them and their family

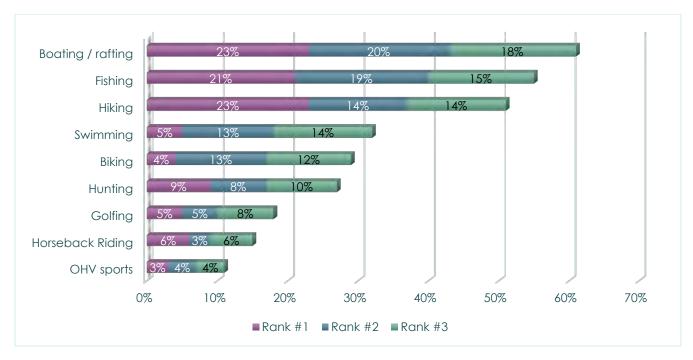
Nearly three-fourths of participants thought ongoing maintenance is very important and virtually everyone else thought it was somewhat important.



Over 30% of respondents do not feel like they have sufficient access to recreational opportunities in South Wasco County.

- Qualitative responses to this questions often cited the Pine Hollow boat ramp blocking access to recreation as a barrier to access.
- Several respondents stated they would like to see handicap accessibility to access recreational opportunities.

When asked to rank which recreational activities were most important to them from 1 to 9, respondents selected boating / rafting, fishing, and hiking as their top three recreational activities (Q4).



Oregon's Kitchen Table – South Wasco Parks and Recreation District Survey | December 2015

#### **ANNOTATED QUESTIONNAIRE**

## Oregon's Kitchen Table Survey—Online South Wasco County Parks and Recreation District Survey; N=289 December 2015

#### Introduction

The South Wasco Alliance, along with the Wamic Rural Fire Foundation, the Wamic Boating Access Improvement Committee, and Wasco County have formed a workgroup to consider how best to develop and maintain recreational facilities in South Wasco County. That workgroup wants to hear from you about your values and priorities regarding recreation in South Wasco County. Please take a few minutes to provide your input. This survey should take you less than 5 minutes to complete.

#### Information

For many years, outdoor enthusiasts (both residents and non-residents) have enjoyed hiking, biking, horseback riding, hunting, fishing, golfing, boating, and swimming in South Wasco County. That part of the county hosts tens of thousands of recreational visitors every year. As recreational use across South Wasco County has grown, safety, maintenance, governance, and funding of recreational sites have become more complex. Some of the more acute issues include safety concerns regarding broken boat ramps in Pine Hollow Reservoir, unclear landing and debarking areas on the Deschutes, and buildings in disrepair at Hunt Park (the Fairgrounds). Private land owners have also expressed concerns regarding trespassing on private land and would like to see more clarity around recreational boundaries.

Though communities in other parts of Wasco County have formed parks and recreation districts to cover recreational facilities, South Wasco County does not have such a district. In an effort to protect existing private lands from unwanted trespassing, preserve recreation and gain access to state and federal funding, a work group was formed to explore the possibility of developing a non-taxing South Wasco County Parks and Recreation District.

But we need to hear from you! We need as many South Wasco County residents as possible – as well as people who visit and recreate here – to share their opinions. A report summarizing your input will be provided to the workgroup, Wasco County Commissioners, and will be open and available to the public on Oregon's Kitchen Table's website (www.oregonskitchentable.org). All answers will be confidential and will not be associated with your name or contact information, per the privacy policy.

### 1. How important are recreational activities in South Wasco County to you and your family?

Very Important	62%
Somewhat Important	33%
Not Important	4%
Don't Know/No Opinion	1%
Total	100% (N=286)

### 2. How important is the ongoing maintenance of existing restrooms, grounds, and facilities to you?

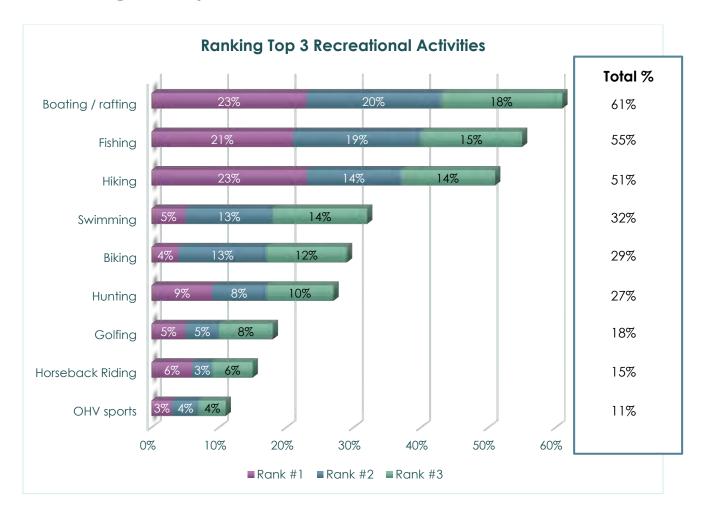
Very Important	73%
Somewhat Important	23%
Not Important	3%
Don't Know/No Opinion	0.3%
Total	99% (N=287)

### 3. Please indicate how strongly you agree or disagree with the following statement:

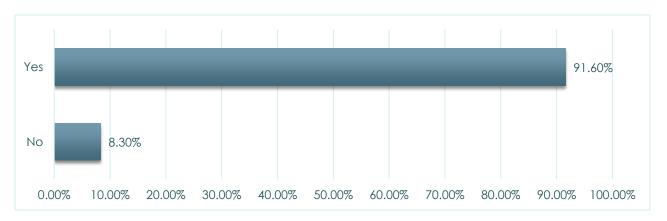
The existing facilities and recreation sites in South Wasco County currently meet my and my family's needs

Strongly Agree	5%
Agree	41%
Disagree	31%
Strongly Disagree	16%
Don't Know/No Opinion	7%
Total	100% (N=287)

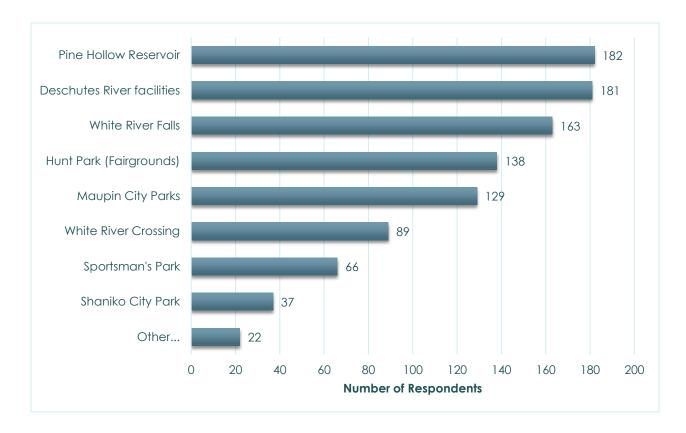
4. We would like to know which recreational activities are most important to you. Please rank which types of recreational activities you value most in South Wasco County, with 1 being most important to you and 9 being least important:



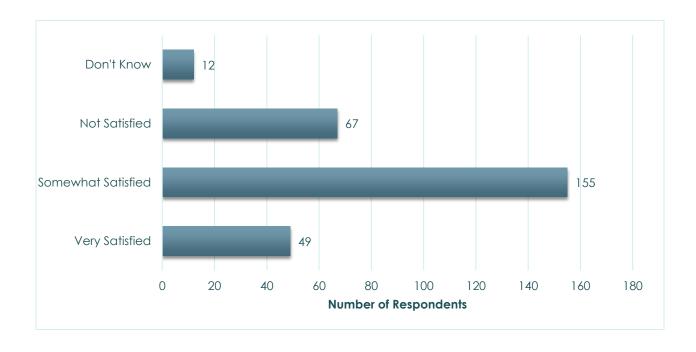
5. Have you / or members of your household visited any recreational sites in South Wasco County during the last 12 months?



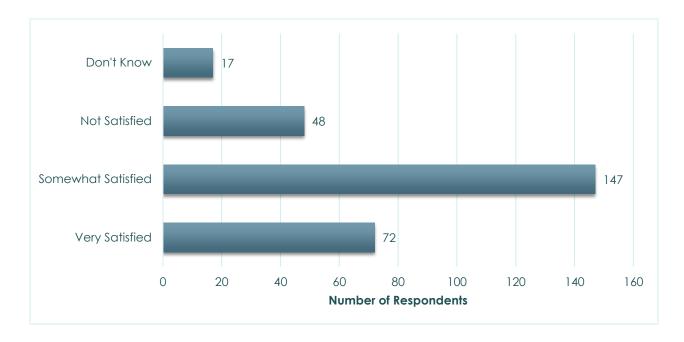
#### 6. If yes, please check all the sites you have visited in the past year:



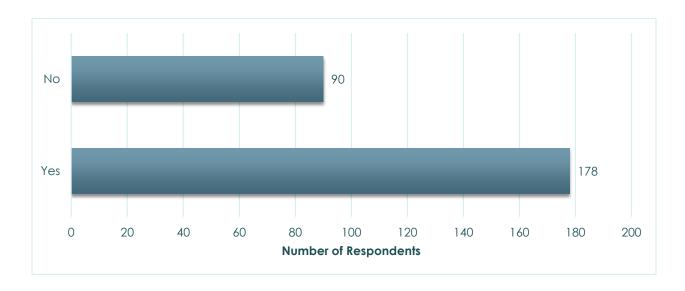
# 7. Overall, how would you rate your satisfaction with the level of maintenance of the parks and other recreation sites that you have visited?



8. Overall, how would you rate your satisfaction with the level of safety of the parks and other recreation sites that you have visited?



9. Overall, do you feel like you have sufficient recreational opportunities in South Wasco County?



# Participants were given the opportunity to share any thoughts or comments regarding access to recreational opportunities in South Wasco County. All responses to this question are below:

Boat ramp needs to be fixed at Pine Hollow. Would like additional recreational opportunities at other locations.

#### Yes and no

I think Shears Bridge/Deshutes access Road needs something done to keep the washboard areas maintained

Haven't traveled outside of Grants Pass because I do not drive!

Quiet or quieter standards would be appreciated.

Access and location not always clearly evident.

There was only 1 bout ramp functioning and it was busy all the time

The Pine Hollow boat ramp being blocked off and left unrepaired is a huge detriment to the community.

Yes, until the BNSF RR in apparent cooperation with ODFW halted access to the Deschutes River from the Oak Springs fish hatchery

Somewhat sufficient.

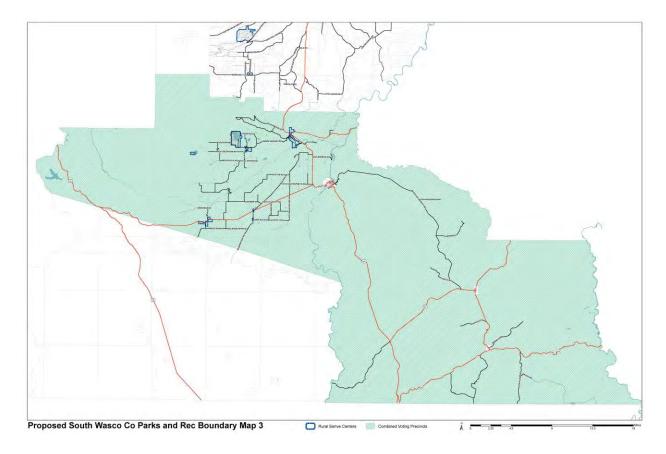
Before July water sports at Pine Hollow

limited to pine hollow for swimming and boating

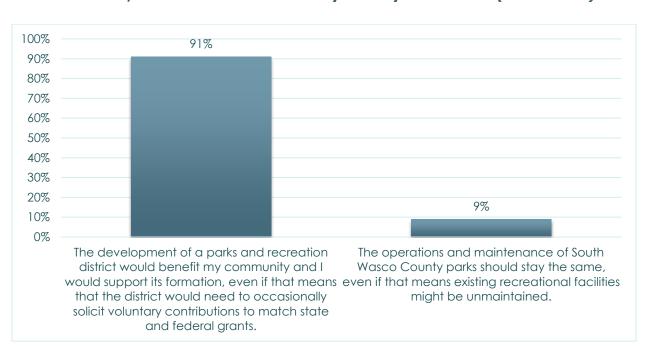
Could always use more!

Please preserve what you have. Thank you!

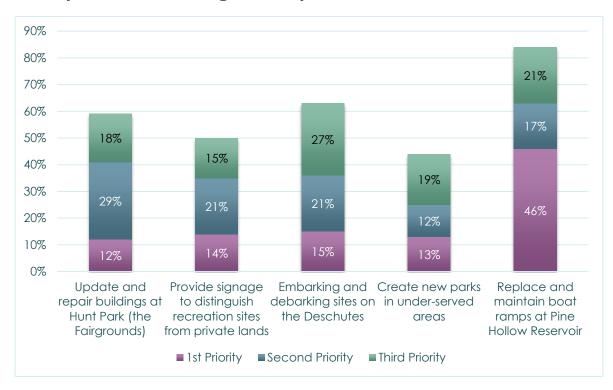
Now we would like to have you share your opinion specifically about the option of a non-taxing South Wasco Parks and Recreation District. The working group is considering proposing to the Wasco County Commissioners that they create such a district in order to provide locally controlled development and maintenance of recreation sites in the southern part of the county. The district would be governed by a locally elected board, which would oversee maintenance of existing assets and future projects. A Parks and Recreation District would not tax local residents but would have access to state and federal funding designated for recreation. The district might also be funded through user fees and supported by voluntary contributions to match state and federal grants.



### 10. Based on the information above, which statement is closest to your beliefs, even if neither is exactly what you believe. (Check one)



# 11. If a parks and recreation district were formed for South Wasco County, what would you see as its first priority, 1 being most important and 5 being least important.



# 12. If a parks and recreation district were formed for South Wasco County, where would you most like to see new recreational sites developed?

If a Parks and Recreation District were formed for South Wasco County, where would you most like to see new recreational sites developed?

#### Tygh Valley

Deschutes River, Shaniko and Antelope areas, White River Crossing, just to name a few...

Shooting range near Tygh Valley. Parts of the old rodeo grounds would meet criteria.

In and around the town of Maupin.

along the deschutes river.

You need to promote more volunteerism.

I donate to WC S&WCD almost every year to encourage fish habitat restoration.

I wouldnt like to see new sites developed, just better maintanence and continued good access for existing

I don't know...

along the white river, possibly another larger reservoir for boating and fishing that is not used for irrigation

trail heads and water access sites

I would like more recreational activities towards mt hood.

Maupin

I am not familiar enough with the potential areas to comment on this

Tygh Valley- it is a nice central location for south county for new facilities.

Hiking, horseback riding, OHV riding, and camping on White River Game Management land.

Ensure that the sites along the Deschutes River and in Maupin are maintained, clean and are welcoming so as to attract visitors.

Security for white river state park

Don't know

Don't know enough to say.

It won't matter. You'll hire an overpaid idiot to churn out paperwork to look like they're doing something while wasting my hard earned money doing essentially nothing. Let BLM and state care and regulate it. It's all their land anyway. We don't want the parks and recreation debacle you have had in the Dalles. Ridiculous and embarrassing to give people golden parachutes with their job.nshame on the county for their perverse and lazy ways!!!!

Replace the north shore boat ramp at pine hollow

Shaniko, Tygh Valley

hiking\mountain bike trail Criterion summit to the Deschutes River on BLM land.

Tygh Valley.

Any place, just like to get out in the outdoors

Maupin town square and the creation of recreation programs for children and adults. this survey only talked about park developement no programs. Forming a park and recreation district should include programs as well as development.

#### Anywhere in wasco.co

The restrooms at Pine Hollow need to be open. We fish from float tubes often. the area is heavily populated and it is disgusting that people are defecating on the shore, but the restrooms are closed and people do what they have to do. I take a hike over behind the dam--but REALLY: why even have boat ramps and draw people and then have this situation!!

#### In areas with water access.

Hiking and recreational vehicle areas in the White River area. Also, fishing access areas for family use. Long term success of recreational activities in South Wasco County will be highly dependent on things that encourage generational memories of family activities.

A network of mountain biking trails would entice me to visit South Wasco County more often.

Tygh Valley / Wamic / Pine Hollow areas. And would love better wifi signal in all of those!

pine hollow

No opinion.

New development isn't the answer. And it certainly should not be the answer for the Deschutes River. People come to the area because there is access without a great deal of development. Focus on maintenance of existing sites.

Public walkin access to newly acquired lands along the Deschutes.

#### no preference

walk-in campsites along river with small non-power boat access.

#### Deshutes River

If a Parks and Recreation District were formed for South Wasco County, I would like to see new recreational sites developed near the ball field, or the city park, or any land area that can be built on for the community.

#### Pine hollow

Bikeways throughout South County that take advantage of campgrounds (Deschutes River, Hunt Park, etc.)

Reopen access to Deschutes River from Oak Springs fish hatchery. BNSF is a liability to our community.

#### Most importantly, the existing sites need to be maintained.

hiking/horseback riding trails taking off from Hunt Park to White River Falls and to Wamic /Barlow Trail. improved swimming area at Pine Hollow Reservoir, and Rock Creek. separate arenas for horse activities and demolition derby due to footing/metal debris issues.

Can't afford to maintain current sites. DO NOT BUILD ANY MORE SITES. Dammed tourists can go to National Forests or Hell as far as I'm concerned.

I would like to see camping/RV facilities along hwy 97 in the Shaniko and Antelope areas and additional bike routes throughout South County

#### Tygh Valley Area

I would like to see maintenance on the existing facilities before new sites were developed.

Tygh Valley, Shaniko, Antelope and Pine Grove

within communities, with priority for Pine Hollow/Wamic

Wamic and Tygh valley

Pine Hollow

Pine Hollow, Tygh Valley, Pine Grove, Maupin

Washington

Pine Hollow and the OHV areas

#### Pine Hollow Reservoir

not sure, but adjacent to state and federal lands for better access to those areas.

#### No clue.

Tygh Valley

#### Tygh Valley, Wamic

Enhance, maintain, and improve public recreation facilities connected to Pine Hollow Reservoir. Assure long term maintenance of restrooms, parking lots, and provide safe swimming and boating areas. Have restrooms open all year and provide trash disposal. Improve areas around South Shore boat ramp with picnic tables and play areas for children.

#### Maupin

On scenic roads in the area. Visitors commonly ask where to go for drives in the area and are there places to stop along the way.

#### No new sites needed

I would rather see a South Wasco County Fire District developed with full time paid fire fighters to guarantee a core to fight fires and provide emergency services.

I'm not sure where the exact boundaries are located for South Wasco County to answer this question.

Postmortem Suggestion - provide a map with the South Wasco boundaries and existing recreation sites located with in it . It would give all of us replying a level playing field with which to respond. It should be at the beginning of the survey.

Hiking trails near Pine Hollow.

Around Pine Hollow, Wamic Area, Deschutes and Maupin.

I would also like to see the restrooms at boat ramps at Pine Hollow maintained.

#### national forest trail for ATV

The low water at the swimming area at Anglers shows how dangerous this area is! When the water level is up higher, you would not see the "drop off" where there is a big pipe with drain! The water pressure going through the pipe would trap a child/person!! It needs to be posted and somehow fixed to prevent injury!

#### Pine Hollow

Deshcuttes River and Pine Hollow

Bike riding

don't know

#### In Maupin

In areas like Tygh Valley and Tygh Ridge, as well as the Criterion, etc There are many outdoor trails and outdoor experiences in South Wasco that are not being explored because of inadequate recognition and funding. In addition I would like to see a community swimming pool added for our youth to learn to swim in, as well as have a positive activity in the summer.

New boat ramp repair north side

near water sites in South Wasco County.

Somewhere around the facilities in Wamic for our kids.

Close to the schools and safer neighborhoods.

Around Shaniko and Antelope

White River

Sportsmans Park area

#### Wasco County needs a RV park in The Dalles Area

I would like to see a covered swimming pool put in up by the baseball field. I would like to see more kids sports available for SWC Parks and Rec. Dist. for example, soccer and baskeball. We visited the Madras aquatic center last weekend, and half of Maupin and Pine Hollow were there. There is not much to do in the winter for kids.

I'm not sure; I don't know what is available or possible.

if we do not have long term funding for development and maintenance do not rely just on grant money to get the project started

#### none

Wamic

Unknown at this time. New to the area.

Pine Hollow

New to the area

Repair broken boat ramps @ Pine Hollow, maintain day use areas around same restrooms both ends of lake.

#### Pine Hollow

Handicap finish dock at Pine Hollow

Wamic, Barlow trail area

The best place to develop a new park would be on the 30 acres owned by Rock Creek District Improvement Company on the northeast portion of Rock Creek Reservoir. Preliminary investigation have already taken place. Ask RCDIC...

#### Pine Hollow

White river

pine hollow res.

Hiking trails along the rim of the Deschutes from hwy 197.

Public hunting areas should be made clearer using signage and developing access maps

Keizer Park in Maupin

A swimming pool for the kids in the South County Area... Maupin.

I would prefer not to have new sites

Periment restrooms at Rock Creek Park in Mosier. I donate many hours of time each year to that park and fees are collected but improvements have been sparse over the last few years.

the deschutes river. its a wild and scenic river and the camp grounds are terrible. the blm is a horrible manager and this new district should take over the camp grounds from the tribe and fix them up and get them user friendly. There is already power to some but no access to the power. harpham flat is a horrible camp ground

None

Pine Hollow

Tygh Ridge

Improved bike touring support facilities and road designations; Improved hiking trail access

Per local community input and identification by Wasco County staff.

near population centers

Washington

play grounds.

Tygh Valley Creek & Pine Hollow Reservoir

\*Take care / w what we have.

Old/torn apart

Boat ramp in Pine Hollow Reservoir

None

Pine Hollow handicap boat ramp

Pine Hollow

Pine Hollow

Decuttes

White Rive

\* from Question 8: Broken Boat Ramp is very dangerous.

**TYGHV** 

Deschutes River

Something for the young people all year round

In the Wamic area. In response to Q9: "It would be nice if we could ride our 4 wheelers side-by-side, motorcycles, snowmobiles and etc. year around and all over like we use to could up to Rock Creek on the National Forest & Game Commission land. we play taxes so you think that would help keep that going.

In response to Q 13: "I payed Property Tax to Wasco County this last year \$15,000 (small rancher) with a gross income of \$25,140

Tygh Valley

\*Our age makes it difficult to know priorities as many no longer apply.

Unsure, let's research.

\*Q 10 Let's at least consider a modest Rec District Tax!

Trails for hiking and horseback riding. Room to park and turn pickup / horse trailers around. User fees AND contributions are fine with me.

# Agenda Item State Marijuana Laws Continuing Discussion

- No documents have been submitted for this item
  - RETURN TO AGENDA